

# **Administrative Law**

Free Material For 3 Years/ 5 Years LL.B Course



# **PART-A**

#### **Short Answers**

#### Definition of Administrative Law

**Administrative Law** can be defined as the branch of public law that governs the organization, powers, functions, and procedures of administrative authorities. It includes the laws and legal principles concerning the rights and duties of individuals vis-à-vis public authorities. It ensures that public officials act lawfully, reasonably, and in a manner that promotes justice. Administrative law also provides remedies for grievances caused by the actions of administrative authorities.

# **Key Features of Administrative Law:**

- **Regulation of Powers**: It ensures that administrative authorities do not exceed their powers.
- Control Mechanisms: Provides for judicial review, legislative oversight, and executive supervision.
- Fairness in Administrative Decisions: Ensures compliance with principles like natural justice.
- Remedies for Grievances: Offers mechanisms such as writs (under Article 32 and 226 of the Constitution of India) to protect individuals' rights.

#### **Relevant Legal Provisions:**

1. Writ Jurisdiction:

Article 32: Allows individuals to approach the Supreme Court for the enforcement of fundamental rights.

Article 226: Empowers High Courts to issue writs for the enforcement of rights and other purposes.

2. Principles of Natural Justice:

The two main rules are:

Nemo judex in causa sua (No one should be a judge in their own cause).

Audi alteram partem (Hear the other side).

# 3. Statutes Governing Administrative Authorities:

Various acts like the Right to Information Act, 2005, and the Administrative Tribunals Act,
 1985, are instrumental in ensuring transparency and accountability.

#### **Case Law Reference:**

• **A.K. Kraipak v. Union of India (1969)**: The Supreme Court observed that administrative actions must adhere to principles of natural justice and cannot escape judicial review merely by being labeled as administrative rather than judicial or quasi-judicial.

*Conclusion:* Administrative law is thus pivotal in maintaining the balance between the rights of individuals and the powers of the state.

#### **Sources of Administrative law**

The **sources of administrative law** refer to the origins from which administrative law derives its authority, principles, and framework. These sources are a mix of constitutional provisions, legislative enactments, judicial pronouncements, and principles of natural justice. Below is an explanation of the major sources:

#### 1. Constitution of India:

The **Constitution** is the supreme law of the land and provides the foundation for administrative law.

#### **Relevant Provisions:**

- Articles 245-255: Powers of the Legislature to enact laws affecting administration.
- Article 53 & Article 154: Vest executive powers in the President and Governor, respectively.
- Articles 32 & 226: Provide for judicial review of administrative actions through writs.
- Directive Principles of State Policy (Part IV): Guide the formulation of administrative policies.
- The Constitution defines the scope of authority, limitations, and mechanisms to control administrative actions.
- **2.** Legislative Enactments: Statutes enacted by Parliament or State Legislatures provide specific guidelines and powers to administrative authorities.

# Examples include:

- The Administrative Tribunals Act, 1985: Establishes tribunals to adjudicate disputes related to public service.
- **Right to Information Act, 2005**: Promotes transparency in administrative functioning.
- Environment Protection Act, 1986: Grants powers to authorities for environmental protection.
- **3. Judicial Decisions:** Judicial pronouncements play a vital role in shaping administrative law by interpreting constitutional provisions, statutes, and administrative actions.
- **4. Delegated Legislation:** Rules, regulations, and notifications framed by administrative authorities under powers delegated by statutes.
- **5.** Customs and Conventions: Long-standing practices and conventions may influence administrative law, provided they do not conflict with statutory or constitutional provisions.
  - Example: The convention of appointing the senior-most judge as the Chief Justice of India, although not codified, is followed in practice.
- **6. Principles of Natural Justice:** Fundamental principles like:
  - o Audi alteram partem (hear the other side).
  - o Nemo judex in causa sua (no one should be a judge in their own case).
  - These principles ensure fairness and are inherent in administrative processes.
- **7. Reports of Committees and Commissions:** Recommendations of bodies like the **Law Commission of India** and various administrative reform committees significantly shape administrative laws and practices.

• Example: **Second Administrative Reforms Commission (2005)** provided insights for improving governance.

*Conclusion:* The sources of administrative law are diverse and dynamic, encompassing constitutional mandates, legislative frameworks, judicial interpretations, and evolving societal needs. These sources collectively ensure that administrative authorities function effectively, efficiently, and within the boundaries of law.

#### Counseil d' Itat.

The **Conseil d'État** is a prominent body in France, primarily functioning as the supreme administrative court. It provides advisory opinions on legal matters related to administrative law and handles disputes between individuals and the government regarding administrative decisions. Although this body is not part of Indian administrative law, it is relevant to understanding comparative administrative law systems. However, if you are referring to **Indian Administrative Tribunals**, there is a concept of **tribunals** in India that serves as a parallel to the Conseil d'État in certain aspects. Let's explore this briefly.

# **Indian Administrative Tribunals (IAT):**

In India, the **Administrative Tribunals** are quasi-judicial bodies established under the **Administrative Tribunals Act**, 1985, to adjudicate disputes related to the service matters of government employees. These tribunals are specifically created to provide a faster and specialized mechanism for resolving service-related disputes, which otherwise would have been handled by regular courts.

# **Key Features of the Indian Administrative Tribunals:**

- 1. **Purpose**: The primary aim of establishing the tribunals was to relieve the regular judiciary from dealing with the heavy backlog of administrative and service-related cases involving government employees.
- 2. **Jurisdiction**: They have exclusive jurisdiction to hear cases related to the recruitment, promotions, service conditions, and pension matters of government employees.
- 3. **Structure**: The tribunal has a chairman and other members who are either judicial members (retired judges) or experts in administrative law.

# **Legal Provisions:**

- Administrative Tribunals Act, 1985: This Act provides for the establishment of administrative tribunals for the adjudication of disputes and complaints related to the recruitment and service conditions of government employees.
- **Article 323-A of the Indian Constitution**: Provides for the establishment of administrative tribunals for the purpose of adjudicating service-related matters.
- Article 323-B of the Indian Constitution: Allows for the creation of tribunals for resolving disputes in other matters, such as taxation, industrial disputes, etc.

**Doctrine of Judicial Review:** The decisions of administrative tribunals are subject to judicial review by the **High Courts** under **Article 226** and **Article 227** of the Indian Constitution. This ensures that the tribunals do not exceed their jurisdiction and that individuals have access to higher courts if they believe

a decision is unjust or unlawful. In comparison with the **Conseil d'État** in France, which acts as both an advisory body and a court of last resort in administrative matters, the **Indian Administrative Tribunals** primarily serve the judicial function in administrative disputes but with a limited focus on service matters.

Conclusion: While the Conseil d'État in France holds both advisory and judicial roles in administrative law, in India, administrative law disputes, especially concerning service matters, are handled by Administrative Tribunals established by specific statutory provisions. Both systems aim to ensure the fairness of administrative decisions but operate within different frameworks.



# Conditional legislation.

**Conditional Legislation** refers to a type of legislation where the enactment of a law or regulation depends upon the occurrence of a specified event or condition. Essentially, it is a law that grants power to a legislative body or authority to make certain decisions or enact laws based on the fulfillment of particular conditions. This contrasts with **absolute legislation**, where laws are enacted independently of any conditions.

# **Key Features of Conditional Legislation:**

- 1. **Delegated or Subordinate Legislation**: Conditional legislation often involves **delegation of legislative powers** to administrative authorities. These authorities are granted the power to make regulations or rules under certain conditions. The legislative body sets the framework, but the actual law or regulation can only be enforced or enacted when specific conditions are met.
- 2. **Condition Precedent**: It is based on the concept of a "condition precedent," meaning the law or regulation will come into effect only if and when a specific condition occurs. For example, a law might specify that a particular regulation will only come into force if the President issues a proclamation or if a specific economic situation arises.
- 3. **Flexibility in Lawmaking**: Conditional legislation allows the government or authorities to adapt laws to changing circumstances or needs, without requiring a full legislative process each time.

### **Examples in Indian Law:**

- 1. Section 2 of the Indian Penal Code (IPC) The Indian Penal Code, enacted in 1860, applies to "all persons within India". However, its application is subject to specific conditions, like exceptions in areas like Jammu and Kashmir (before the abrogation of Article 370) or foreign nationals in certain cases.
- 2. **The Essential Commodities Act, 1955** This Act grants the central government the power to regulate or control the production, distribution, and supply of essential commodities. The

- government can declare certain items as "essential commodities" based on specific conditions, like shortages or price hikes, which is an example of conditional legislation.
- 3. The Foreign Exchange Management Act, 1999 (FEMA) Under FEMA, the central government has the power to issue regulations regarding foreign exchange management based on specific economic or financial conditions.
- 4. **Emergency Powers under the Constitution** Under **Article 352** of the Indian Constitution, the President can declare a National Emergency in case of war or external aggression. The laws and measures enacted during such an emergency period are based on the occurrence of the specified event (war or aggression). This is an example of conditional legislation as the power is triggered under particular circumstances.

*Conclusion:* Conditional legislation is an important tool in administrative law, allowing the legislative body to lay down the broad principles, while delegating the power to make specific laws or regulations to executive or administrative bodies based on certain conditions. It provides flexibility but also demands careful judicial oversight to prevent abuse of power or actions that exceed the legislative intent.

#### Henry VIII clause.

Henry VIII Clause is a term used in the context of delegated legislation or subordinate legislation. It refers to a provision in a primary statute (an Act of Parliament) that gives the executive (government) the power to amend, repeal, or modify the provisions of the Act through secondary legislation, without the need for a new Act of Parliament.

The term "Henry VIII clause" originates from the reign of **King Henry VIII of England**, who frequently used royal prerogative powers to change laws without parliamentary approval. The clause allows the executive to make substantial changes to the law, effectively bypassing the usual legislative process.

#### **Key Features of a Henry VIII Clause:**

- 1. **Delegation of Legislative Power**: It grants power to the executive to alter the law by issuing secondary legislation or regulations, which can have the same effect as an Act of Parliament. The clause typically allows the government to amend, modify, or even repeal provisions of the primary statute.
- 2. **Wide Discretion**: The scope of such clauses is often broad and grants significant discretion to the government to make changes. This delegation is usually justified by the need for flexibility in dealing with technical, detailed, or rapidly changing matters that do not require the full legislative process.
- 3. **Limited Parliamentary Control**: Often, these clauses limit or bypass the scrutiny of the legislature, allowing the executive to exercise considerable power without parliamentary debate or approval. This has raised concerns about the **democratic accountability** of the executive.

# **Example of Henry VIII Clause in Indian Law:**

In India, while there is no direct reference to a "Henry VIII clause," similar provisions exist in **delegated legislation**. An example can be found in the **Customs Act**, 1962, where the central government has been

given the power to make rules and regulations affecting the provisions of the Act, which can effectively amend or supplement parts of the primary statute.

- 1. **Customs Act, 1962** Under the Act, the government has the power to make rules and regulations concerning customs duties and related matters. These rules and notifications can amend provisions of the original statute.
- 2. **The Industrial Disputes Act, 1947** Section 36 provides the central government with the power to make rules that can affect the rights and duties of employees and employers in industrial disputes.

Conclusion: The Henry VIII clause is a tool for delegating legislative power to the executive, allowing changes to be made to primary legislation through secondary legislation. While this can provide flexibility and efficiency, it also raises concerns about the erosion of parliamentary sovereignty and democratic accountability. In India, although not specifically referred to by this name, similar provisions exist that allow the executive significant leeway in making amendments to primary legislation through delegated powers. Courts often review such clauses to ensure they are consistent with constitutional principles and the rule of law.

#### Principles of Natural Justice.

**Principles of Natural Justice** refer to the body of law that ensures fairness, transparency, and procedural justice in the decision-making processes, particularly in administrative actions. These principles ensure that individuals are not deprived of their rights or subjected to arbitrary decisions by the state or public authorities. While these principles are not codified in any specific statute, they form the foundation of administrative law and are considered essential to upholding the rule of law and fairness.

# **Key Principles of Natural Justice:**

- 1. Audi Alteram Partem (Hear the other side):
  - This principle translates to "let the other side be heard." It requires that no person should be condemned without an opportunity to present their case. In other words, a person who is affected by a decision must be given a fair chance to respond, present evidence, and make submissions before any adverse decision is made.
  - o It applies to both civil and administrative matters and ensures that procedural fairness is maintained. The opportunity to be heard must be given at a proper time and in a fair manner.

#### **Example in Indian Law:**

- Maneka Gandhi v. Union of India (1978): The Supreme Court of India emphasized that the right to a hearing is an essential aspect of the right to life and personal liberty under Article 21 of the Indian Constitution. It was held that decisions affecting individuals must be made fairly and after giving them an opportunity to be heard.
- State of Orissa v. Dr. (Miss) Binapani Dei (1967): The Supreme Court reinforced the principle of Audi Alteram Partem, stating that even in administrative actions that affect rights, a fair hearing must be given.

- 2. **Nemo Judex in Causa Sua** (No one should be a judge in their own case):
  - This principle asserts that no one should be a judge in a matter in which they have an interest. It mandates that decision-makers must be impartial and free from bias. Any conflict of interest must be disclosed and addressed to ensure that decisions are made objectively.
  - o This principle is fundamental to ensure that justice is not only done but is seen to be done.

# **Example in Indian Law:**

- o **A.K. Kraipak v. Union of India (1969)**: The Supreme Court recognized the application of natural justice in administrative actions. It was held that administrative authorities must act impartially, and any decision made by an authority with a personal interest in the matter may be void.
- 3. **Delegatus Non Potest Delegare** (A delegate cannot further delegate):
  - This principle holds that a delegated authority cannot sub-delegate the power entrusted to it unless expressly authorized to do so by law. It ensures that the authority granted to a particular body or individual is not passed down or exercised by another person or body without clear statutory backing.

**Ridge v. Baldwin (1964)** (English case): The House of Lords held that the principle of natural justice must be followed in administrative decision-making to prevent arbitrary actions by public authorities.

*Conclusion:* The principles of **natural justice** are foundational in ensuring fairness and equity in administrative and judicial decision-making processes. In the Indian context, they are integral to maintaining the rule of law, especially in administrative law. These principles protect individual rights against arbitrary action by the state and ensure that decisions are made transparently and impartially, with due regard to the rights of the affected parties.



#### Administrative Discretion.

Administrative Discretion refers to the power or authority given to public administrators, agencies, or officials to make decisions and take actions within the framework of the law, where there is no strict rule or law that mandates a particular course of action. Discretion allows administrators to use their judgment to make decisions in situations where laws may be silent, unclear, or where flexibility is needed for effective governance. However, this discretion must be exercised within the limits of the law and must not be arbitrary.

# **Key Aspects of Administrative Discretion:**

- 1. Freedom of Choice
- 2. Bounded by Legal Framework
- 3. Objective and Fair
- 4. Principle of Reasonableness

# **Legal Provisions Governing Administrative Discretion in India:**

1. Article 14 of the Indian Constitution (Right to Equality): Administrative discretion must not violate the principle of equality enshrined in Article 14. Decisions based on arbitrary or discriminatory criteria violate the fundamental right to equality. The exercise of discretion must be reasonable and justifiable.

**Example**: In **E.P. Royappa v. State of Tamil Nadu (1974)**, the Supreme Court emphasized that even if a decision is made in the exercise of discretion, it must be fair and reasonable, not arbitrary.

2. Article 21 of the Indian Constitution (Right to Life and Personal Liberty): Administrative discretion must not infringe upon the fundamental rights guaranteed under Article 21. Any exercise of discretion that leads to an unreasonable or unjustified deprivation of life or liberty is subject to judicial review.

**Example**: In **Maneka Gandhi v. Union of India (1978)**, the Supreme Court held that even in cases of administrative action, any deprivation of a person's rights must follow a fair procedure, and the exercise of discretion must be reasonable.

#### 3. Doctrine of Judicial Review:

Administrative actions that involve discretion are subject to **judicial review** by the courts. The judiciary reviews whether the discretion has been exercised reasonably, lawfully, and within the limits of the powers granted by law. Courts may intervene if the decision is arbitrary, irrational, or exceeds the statutory limits.

**Example**: In Ramana Dayaram Shetty v. International Airport Authority of India (1979), the Supreme Court held that administrative discretion should not be exercised arbitrarily, and any decision must be made according to rules or principles that ensure fairness.

#### 4. Administrative Procedure:

Administrative discretion is often exercised following a set of procedures, regulations, or guidelines that help ensure consistency and fairness. These procedures may be laid out in statutes, rules, or administrative manuals.

**Example:** The Right to Information Act, 2005 (RTI) mandates transparency in government functions, ensuring that discretion in administrative actions is subject to accountability and public scrutiny.

*Conclusion:* Administrative discretion is a vital aspect of governance, allowing public authorities to make decisions based on judgment in the face of complex and variable situations. However, such discretion is not absolute and is subject to various checks to ensure it is exercised within legal limits, fairly, and in a non-arbitrary manner. Judicial review, transparency, and adherence to principles of natural justice and

constitutional rights help ensure that administrative discretion serves the public interest while safeguarding individual rights.

#### Constitutional Remedies.

Constitutional Remedies refer to the legal mechanisms available under the Indian Constitution to protect and enforce fundamental rights and ensure that individuals can seek redress for violations of those rights. These remedies are integral to ensuring the supremacy of the Constitution and safeguarding the rights of citizens. The Constitution of India provides specific provisions that empower individuals to approach the courts when their fundamental rights are violated.

# **Key Constitutional Remedies in India:**

# 1. Writ Jurisdiction under Article 32 (Supreme Court) and Article 226 (High Courts):

The writ jurisdiction is one of the most important constitutional remedies available in India. It allows individuals to directly approach the **Supreme Court (Article 32)** or **High Courts (Article 226)** for the enforcement of their fundamental rights.

#### **Article 32 – Right to Constitutional Remedies:**

- Article 32 of the Indian Constitution guarantees the right to move the Supreme Court for the enforcement of fundamental rights. It provides a direct and speedy remedy for individuals whose fundamental rights have been violated.
- The Supreme Court can issue writs to ensure that rights are protected and enforced. The Court has the power to issue five types of writs to provide these remedies: Habeas Corpus, Mandamus, Prohibition, Certiorari, and Quo Warranto.

# **Article 226 – Power of High Courts to Issue Writs:**

o Under Article 226, High Courts have the power to issue writs for the enforcement of fundamental rights or for any other purpose. This provision expands the scope of remedies beyond just fundamental rights and allows High Courts to intervene in cases involving violation of legal rights or public duties.

Both Articles 32 and 226 serve as the backbone of the **right to constitutional remedies** in India.

# Types of Writs Available under Articles 32 and 226:

#### 1. Habeas Corpus:

- o Meaning: "You may have the body".
- Purpose: The writ of Habeas Corpus is issued to produce a person who is unlawfully detained or imprisoned before the court. It protects the individual's right to personal liberty under Article 21.

#### 2. Mandamus:

Meaning: "We command".

o Purpose: The writ of Mandamus is issued to **command a public authority**, **public official**, **or government agency to perform a public or statutory duty**. It is issued when the authority has failed to perform its duty or has refused to act lawfully.

#### 3. Prohibition:

- o Meaning: "To forbid".
- Purpose: The writ of Prohibition is issued by a higher court to a lower court, tribunal, or authority to stop it from acting beyond its jurisdiction or from making a decision that it is not authorized to make.

#### 4. Certiorari:

- Meaning: "To be certified" or "to be informed".
- Purpose: The writ of Certiorari is issued to quash the order or decision of a lower court or tribunal that has acted beyond its jurisdiction or has made an error of law. It ensures that judicial or administrative bodies act within their legal authority.

#### 5. Quo Warranto:

- Meaning: "By what authority".
- o Purpose: The writ of Quo Warranto is issued to **question the authority of a person holding a public office**. It is issued when an individual is unlawfully holding an office or a position without the legal authority to do so.

#### **Other Constitutional Remedies:**

#### 1. Public Interest Litigation (PIL):

Example: In Vishaka v. State of Rajasthan (1997), the Supreme Court recognized the need to protect women from sexual harassment at the workplace through PIL, even though there was no existing law on the subject.

#### 2. Judicial Review:

• Example: In Kesavananda Bharati v. State of Kerala (1973), the Supreme Court ruled that the basic structure doctrine limits the power of Parliament to amend the Constitution, preserving fundamental rights.

Conclusion: Constitutional remedies are fundamental to ensuring the enforcement and protection of fundamental rights in India. They empower citizens to seek justice and hold the state accountable for violations of constitutional principles. Through writ jurisdiction, Public Interest Litigation (PIL), and judicial review, the Indian legal system provides robust mechanisms to safeguard individual liberties and uphold the rule of law. These remedies are essential for the protection of rights, transparency, and the promotion of justice in a democratic society.

# Public Corporations (Corporations).

**Public Corporations** (also known as **Government Corporations**) are entities established by the government to carry out commercial activities or provide services that are generally in the public interest. They are created by an act of Parliament or State Legislature, which gives them a legal framework to operate independently with a distinct organizational structure.

These corporations combine the **characteristics of both public sector enterprises** (government ownership) and **private enterprises** (commercial activities), and they often operate in sectors where

private companies are unwilling or unable to invest due to the nature of the service, such as defense, utilities, transport, etc.

# **Definition and Characteristics of Public Corporations:**

# 1. Government Ownership:

o A **Public Corporation** is owned by the government, either fully or partially. The government typically holds the majority of the shares in such corporations.

# 2. Created by a Statute:

Public Corporations are created by an Act of Parliament or a State Legislature, which
grants them a legal identity. This distinguishes them from other government agencies or
departments, which function as part of the government.

# 3. Independent Functioning:

Although under government ownership, public corporations function independently of government ministries and are **autonomous** in decision-making. They manage their day-to-day affairs, including operations, finances, and administration, much like a private corporation.

# 4. Commercial Objectives:

Public corporations are established to pursue **commercial goals**. While they may have public welfare objectives, they are expected to generate **revenue** and **profits** to sustain their operations without heavy reliance on government funding.

#### 5. Liability:

 Public Corporations generally have limited liability, similar to private corporations. Their financial risk is separate from that of the government, and they are responsible for their debts and obligations.

#### 6. Accountability:

Even though these corporations have some level of autonomy, they remain accountable to the government. Typically, the government may set broad policy directions, and public corporations report their performance to the relevant government ministry or parliamentary committees.

# 7. Separate Legal Entity:

Public corporations have a separate legal personality, which means they can enter into contracts, sue and be sued, own property, and incur liabilities in their own name, unlike government departments.

# **Examples of Public Corporations in India:**

- 1. Indian Oil Corporation Limited (IOCL)
- 2. Bharat Heavy Electricals Limited (BHEL)
- 3. Air India
- 4. Steel Authority of India Limited (SAIL)
- 5. National Thermal Power Corporation Limited (NTPC)

*Conclusion:* Public Corporations are essential for fulfilling various public needs in sectors that require government intervention, either due to economic considerations, national security, or public welfare. They provide goods and services that are often crucial for the functioning of society, while at the same time

generating revenue for the government. Despite facing challenges such as political interference and inefficiency, public corporations play a vital role in India's economy and continue to contribute to the nation's development. Through proper governance and accountability mechanisms, their role in promoting national interests can be maximized.



# One step at a time, You will get there....



#### Rule of Law.

The Rule of Law is a foundational principle in the constitutional framework of India and many other democratic countries. It embodies the idea that everyone, including the government, is subject to and accountable under the law, and it ensures that laws are applied consistently, fairly, and without bias. The Rule of Law acts as a safeguard against arbitrary power, promoting justice, equality, and freedom for all citizens. The **Rule of Law** is often defined as the supremacy of law, ensuring that no one is above the law, and the law governs the actions of all individuals, institutions, and the government. It emphasizes that the exercise of power must be based on established laws and that laws must be applied equally to all persons.

The concept was popularized by A.V. Dicey, a British constitutional theorist, who laid out three key principles of the Rule of Law:

### 1. The Supremacy of Law:

o This principle asserts that the law is supreme and that no one is above it, including the government. It means that all actions of government must be lawful and that the law binds both individuals and the authorities.

#### 2. Equality Before the Law:

It ensures that all individuals, irrespective of their social status, wealth, or power, are treated equally before the law. This principle prohibits discrimination and requires that all individuals are given equal protection under the law.

# 3. Predominance of Legal Spirit (The Protection of Fundamental Rights):

The rule of law ensures that laws must be predictable and transparent. It also ensures that individuals have legal remedies available to challenge government actions that violate their fundamental rights or the law itself.

# The Rule of Law in the Indian Context

In India, the concept of the Rule of Law is closely tied to the provisions of the Indian Constitution and plays a crucial role in ensuring that the government remains accountable and that citizens' rights are protected. Several key provisions of the Indian Constitution contribute to the enforcement of the Rule of Law:

# 1. Article 14 – Equality Before the Law:

o Article 14 guarantees **equality before the law** and **equal protection of the laws**. It ensures that all individuals are treated equally and no person or authority is above the law. This reflects the **legal equality** principle central to the Rule of Law.

# 2. Article 21 – Right to Life and Personal Liberty:

Article 21 ensures that no person can be deprived of their life or personal liberty except according to the procedure established by law. This provides a fundamental guarantee that any deprivation of liberty must be lawful and consistent with due process, a core element of the Rule of Law.

#### 3. Judicial Review:

The **power of judicial review**, vested in the **Supreme Court** and **High Courts** under **Articles 32 and 226**, is a critical mechanism to uphold the Rule of Law. The judiciary has the authority to examine the constitutionality of laws and government actions, ensuring that they conform to constitutional principles, including the Rule of Law.

#### 4. Rule of Law as an Essential Feature of the Constitution:

The Rule of Law is considered an essential feature of the Indian Constitution, ensuring that all laws, including those made by the government, conform to the Constitution. This is reinforced by the basic structure doctrine, as discussed in Kesavananda Bharati v. State of Kerala (1973), where the Supreme Court held that the Rule of Law forms an integral part of the basic structure of the Constitution.

Conclusion: The Rule of Law is the cornerstone of a just and democratic society. In India, it is enshrined in the Constitution and upheld by the judiciary, ensuring that laws govern the actions of individuals and government alike. While India has made significant strides in strengthening the Rule of Law, challenges like political interference, corruption, and inefficiency in the legal system persist. Ensuring the Rule of Law requires constant vigilance, judicial independence, public awareness, and accountability in government. Through the protection of individual rights and the fair application of laws, the Rule of Law plays a vital role in maintaining democracy and promoting justice for all citizens.



The French Administrative Law.

**French Administrative Law** refers to the body of laws, regulations, and principles governing the actions of public administration in France. It governs the relationship between the government and its citizens, particularly in terms of the actions of public officials, government agencies, and the executive branch. French administrative law is unique in its origins, development, and practices, shaped by the French tradition of **administrative justice** and its emphasis on the **separation of powers**.

# **Key Features and Principles of French Administrative Law:**

1. **Dual System of Courts**:

- Unlike many common law systems, where judicial authority is held by regular courts,
   France has a dual system of courts to handle public law and administrative disputes:
  - Ordinary Courts: These handle criminal and civil cases, and generally do not deal with public law disputes.
  - Administrative Courts: These are specialized courts that handle disputes between citizens and public authorities. The highest of these is the Conseil d'État (Council of State), which serves as the supreme administrative court and advises the government on legal matters.
- This separation was established to ensure that administrative matters are dealt with by judges with specific expertise in administrative law, distinct from the ordinary judiciary.

# 2. Principle of Administrative Justice:

o In the French legal system, **administrative justice** holds a central place. It ensures that government actions are subject to judicial review, ensuring fairness and legality in the actions of public authorities. Administrative justice in France is characterized by the fact that administrative courts, like the **Conseil d'État**, handle disputes between individuals and the administration, ensuring that government decisions comply with the law.

# 3. The Council of State (Conseil d'État):

- The **Conseil d'État** is the highest administrative court in France, established in 1799. It plays a key role in the development of administrative law, including:
  - Adjudicating disputes between citizens and the state (such as disputes over administrative decisions).
  - Advising the executive: It provides legal advice to the government on proposed laws and regulations.
  - Legislative Review: It reviews regulations, decrees, and executive orders for compliance with higher laws, particularly the Constitution and international treaties.

#### 4. The Concept of Public Law:

- o **French Administrative Law** falls under the broader category of **public law**, which governs the relationship between the state and individuals. It involves areas such as:
  - Administrative acts (decisions made by government agencies).
  - Public contracts.
  - Public services and their regulation.
  - Governmental accountability.
- 5. **Principles of French Administrative Law**: French administrative law is based on several key principles that guide its application:
  - Legality of Administrative Acts: Government actions must comply with the law. Administrative authorities must act within their powers and must follow the law in making decisions.
  - Equality Before the Law: All citizens are treated equally before the law. The administration cannot discriminate unfairly between individuals or groups.
  - Due Process: Citizens are entitled to a fair hearing before a government decision is made that may affect their rights or interests. This is encapsulated in the principle of audi alteram partem, which means that both sides must be heard.
  - o **Proportionality**: Administrative actions must not exceed what is necessary to achieve a legitimate goal. Government interventions must be proportionate to the issue at hand.

Conclusion: French Administrative Law is a highly developed area of law that ensures the proper functioning of the state and the protection of citizens' rights. It is based on the principle of administrative justice, ensuring that the actions of public authorities are lawful, fair, and subject to judicial review. The Conseil d'État remains the central institution in this system, playing a dual role as both the highest administrative court and an advisory body to the government. Through its principles and practices, French administrative law continues to influence legal systems around the world, promoting fairness, accountability, and the proper exercise of administrative power.

# System of checks and Balances.

The **System of Checks and Balances** is a fundamental principle in democratic governance designed to prevent any one branch of government from gaining too much power. The system ensures that the **executive**, **legislative**, and **judicial** branches of government can each limit the powers of the others, promoting a balance of power that is essential for the protection of individual rights and the rule of law.

The **System of Checks and Balances** refers to the constitutional mechanisms that allow each branch of government to limit or check the actions of the other branches, ensuring that power is not concentrated in any single part of government. The primary objective is to create a structure of governance where power is divided and balanced between different institutions, making it difficult for any one entity to abuse its authority. This system is rooted in the principles of **separation of powers**, which ensures that each branch of government operates independently, yet is interdependent in controlling and overseeing each other's actions.

How Checks and Balances Work: Each branch of government in the system of checks and balances has the ability to limit or oversee the actions of the other branches. The aim is to prevent any one branch from becoming too powerful or acting beyond its constitutional limits.

#### 1. Checks by the Executive on the Legislature:

- **Veto Power**: The executive can **veto** legislation passed by the legislature. In India, the **President** has the power to withhold assent to bills (Article 111 of the Indian Constitution).
- **Issuing Ordinances**: The executive (specifically, the **President** in India) can issue ordinances in certain situations when Parliament is not in session, which have the force of law. However, ordinances must be ratified by Parliament within six weeks of reassembling (Article 123 of the Indian Constitution).

# 2. Checks by the Executive on the Judiciary:

- **Appointments**: The executive has a role in appointing judges to the highest courts. In India, the **President** appoints judges to the Supreme Court and High Courts, though the **Collegium System** now plays a significant role in judicial appointments.
- **Pardoning Power**: The executive branch has the power to grant pardons, reprieves, respites, or remissions of punishment. In India, this power is vested in the **President** under **Article 72** of the Constitution.

#### 3. Checks by the Legislature on the Executive:

- **Impeachment**: The legislature can impeach the executive head (the President, in India) for misconduct. In India, the **President** can be removed from office by impeachment for violation of the Constitution (Article 61 of the Indian Constitution).
- **Approval of Budgets and Spending**: The executive must seek approval from the legislature for its budget and major expenditures. In India, the **Lok Sabha** (House of the People) has the power to approve the annual budget.
- **Questioning and Debates**: Members of the legislature can hold the executive accountable through questioning and debates, and they can call for investigations into executive actions.

# 4. Checks by the Legislature on the Judiciary:

- Constitutional Amendments: The legislature can amend the constitution, subject to certain procedures, which can affect judicial interpretations. In India, Parliament has the power to amend the Constitution, but such amendments cannot alter the basic structure of the Constitution, as established in Kesavananda Bharati v. State of Kerala (1973).
- **Judicial Appointments**: While the executive officially appoints judges, the **legislature** plays a role in confirming or scrutinizing such appointments. In India, Parliament has no direct role in judicial appointments, but it plays a significant role in impeaching judges for misconduct.

# 5. Checks by the Judiciary on the Executive:

- **Judicial Review**: One of the most important checks the judiciary has over the executive is the power of **judicial review**. Courts can review the actions of the executive and strike down laws or actions that are found to be unconstitutional. In India, this power is derived from **Article 13** and **Article 32** of the Constitution.
- Interpretation of Laws: The judiciary ensures that laws passed by the legislature are interpreted in a way that is consistent with the Constitution. The Supreme Court and High Courts in India have the authority to interpret the law and ensure that the government does not exceed its constitutional powers.

# 6. Checks by the Judiciary on the Legislature:

- **Judicial Review of Legislation**: The judiciary can invalidate laws passed by the legislature if they are found to be unconstitutional or violate fundamental rights. In India, the **Supreme Court** has the power to declare laws void if they are inconsistent with the **Constitution** (Article 13).
- Ensuring Fundamental Rights: The judiciary protects citizens' fundamental rights, often by striking down laws that infringe upon these rights, as seen in Maneka Gandhi v. Union of India (1978), where the Supreme Court expanded the interpretation of Article 21 (Right to Life and Personal Liberty).

Conclusion: The **System of Checks and Balances** is a crucial component of democratic governance, designed to prevent the abuse of power and ensure that each branch of government functions within its constitutional limits. In India, this system ensures a harmonious balance between the **Executive**, **Legislature**, and **Judiciary**, maintaining the **Rule of Law** and protecting individual rights. Through the separation of powers and mutual oversight, the system promotes democratic accountability, stability, and fairness in governance.

# Subordinate Legislation.

**Subordinate Legislation** refers to laws made by an authority or body under powers granted by an **Act of Parliament** or a primary legislation. It is also known as **delegated legislation** or **secondary legislation**. While **primary legislation** (or **acts of Parliament**) establishes the broad framework of the law, **subordinate legislation** fills in the details, implementing and administering the law as intended by the primary legislation. This form of legislation allows legislative power to be delegated to a designated body or agency, which can make more specific rules and regulations in the form of orders, rules, regulations, by-laws, notifications, and similar instruments.

#### **Key Features of Subordinate Legislation:**

# 1. **Delegation of Power**:

- Subordinate legislation is made by a body or authority to whom the power to legislate has been delegated by the primary law (or Act). This delegation ensures that technical, specialized, or detailed rules can be created without requiring a full parliamentary procedure each time.
- o For example, an **Act of Parliament** may authorize the government or a specific minister to make regulations for the implementation of that Act.

#### 2. Flexibility:

 Subordinate legislation provides flexibility by allowing the executive branch to adapt the law to changing circumstances or address technical details that would be cumbersome for Parliament to legislate on. It also allows laws to be implemented efficiently without waiting for lengthy parliamentary procedures.

#### 3. **Detailed Provisions**:

o Subordinate legislation is often used to prescribe the details necessary for enforcing the provisions of an Act. For example, an Act may establish the overall policy, and subordinate legislation will specify how to apply that policy in practice.

# 4. Control by Parliament:

- Even though subordinate legislation is made by bodies or authorities other than Parliament, it is usually subject to some form of oversight or control by Parliament. This ensures that the delegated power is exercised within the scope set by the enabling statute (the primary legislation).
- o In India, subordinate legislation is often laid before Parliament for a certain period during which Parliament can object to it if it feels the regulations exceed the scope of the enabling Act. If no objection is raised, it is considered valid.

# **Advantages of Subordinate Legislation:**

#### 1. Efficiency:

o Subordinate legislation allows for quicker responses to changing circumstances, enabling governments to address issues promptly without waiting for a new Act of Parliament.

# 2. Specialization:

o It allows for the involvement of experts and specialists in the creation of detailed regulations, which might not be possible in the general legislative process.

# 3. Flexibility:

o Subordinate legislation provides flexibility to adapt to new situations or unforeseen circumstances without requiring the enactment of a full Act of Parliament.

# 4. Consistency:

o It helps ensure consistency in the application of laws, as regulations can be adapted or amended as required, without altering the broad legal framework.

Conclusion: Subordinate legislation plays a critical role in ensuring the effective and efficient implementation of primary laws. It provides the flexibility and expertise needed to deal with specific issues and changing circumstances. While it is an essential tool for governance, it must be made with caution, and its use must be properly controlled through mechanisms of **judicial review** and **parliamentary oversight** to prevent any misuse of power.

# Pecuniary Bias.

**Pecuniary Bias** refers to a situation where a decision-maker in a judicial or administrative proceeding has a financial interest in the outcome of the case or decision. This type of bias occurs when a person's financial stake or potential gain from the outcome could influence their judgment, thereby compromising the impartiality of the decision-making process. It undermines the principle of natural justice, particularly the requirement of **fair hearing** and **impartiality** in decision-making.

# **Definition and Explanation:**

**Pecuniary bias** occurs when a judge, adjudicator, or any official who is involved in the decision-making process has a financial interest in the outcome of a case. If the decision-maker stands to gain or lose financially due to the decision, their ability to make an unbiased judgment is compromised. This type of bias directly contravenes the fundamental principles of justice and fairness, as it creates a conflict of interest between the decision-maker's personal financial interests and their duty to decide impartially.

# **Types of Bias:**

- 1. **Pecuniary Bias**: The decision-maker stands to gain or lose money from the outcome of the decision.
- 2. **Personal Bias**: The decision-maker has personal relationships or animosities that may affect their judgment.
- 3. **Prejudicial Bias**: The decision-maker holds preconceived views or opinions that could unfairly influence their decision.

#### **Examples of Pecuniary Bias:**

- 1. **Judicial Bias**: A judge who owns shares in a company that is a party in a lawsuit may be seen as having a pecuniary interest in the outcome of the case.
- 2. **Administrative Bias**: An administrative officer in charge of allocating government contracts who has financial ties to a company bidding for a contract could be influenced by pecuniary bias.
- 3. **Conflict of Interest in Public Bodies**: A public official with a financial stake in a corporation that stands to benefit from a policy decision may be deemed to have pecuniary bias.

#### **Prevention of Pecuniary Bias:**

- 1. **Transparency**: Legal and judicial processes should ensure transparency regarding the financial interests of decision-makers to avoid any conflicts of interest. Decision-makers should disclose their financial interests to avoid the appearance of bias.
- 2. **Ethical Codes**: Various sectors, including the judiciary, administrative bodies, and public organizations, often have ethical guidelines or codes of conduct that require the disclosure of pecuniary interests and recusal from decisions where there is potential bias.
- 3. **Public Accountability**: Decision-makers should be held accountable for any financial interests they have that could influence their decision-making process, and there should be appropriate oversight to ensure impartiality.

Conclusion: Pecuniary bias is a critical issue in ensuring the fairness and integrity of legal and administrative processes. It occurs when a decision-maker has a financial interest in the outcome of a case or decision, which can compromise impartiality and violate the principles of natural justice. The legal system, both in India and internationally, provides safeguards against pecuniary bias, including disqualification, recusal, and judicial review. Ensuring transparency, accountability, and ethical conduct is essential in preventing and addressing pecuniary bias in decision-making.

#### Domestic Tribunal.

A **Domestic Tribunal** refers to a decision-making body established within an organization or institution to resolve disputes or issues related to its internal matters, particularly those concerning its members, employees, or stakeholders. Unlike public courts, domestic tribunals operate under the specific rules and regulations set by the organization itself, and their jurisdiction is generally limited to internal matters.

Domestic tribunals are typically established in the context of professional, educational, sporting, and labor organizations. They handle disputes that arise within these contexts, such as employee grievances, disciplinary actions, student matters, or disputes among members.

#### **Examples of Domestic Tribunals:**

#### 1. Educational Institutions:

- o Universities or colleges often have domestic tribunals that deal with academic and disciplinary matters. For instance, a university may have a tribunal to hear cases related to student misconduct, plagiarism, or violations of the institution's code of conduct.
- Example: University Disciplinary Committee, which resolves issues like student misconduct or violations of campus rules.

#### 2. Sports Organizations:

- o Many sports organizations, such as cricket boards or football associations, have domestic tribunals that resolve disputes between players, officials, or clubs related to breaches of the organization's code of conduct, doping violations, or contractual disputes.
- Example: International Cricket Council (ICC) Anti-Corruption Tribunal, which handles corruption-related cases in cricket.

#### 3. Labor and Employment Disputes:

Domestic tribunals may be set up within organizations to address internal employment disputes such as worker grievances, disciplinary actions, unfair treatment, or employment contract violations.

o Example: **Grievance Redressal Committee** in an organization, which addresses employee complaints regarding workplace conditions or management practices.

# 4. Religious or Social Organizations:

- Religious bodies or social organizations may have domestic tribunals to address internal disputes, such as membership issues, disputes between members, or conflicts related to the organization's rules and ethics.
- o Example: **Religious Court in Islamic Communities** to resolve disputes within the community according to religious laws and principles.

Conclusion: A **domestic tribunal** plays a significant role in maintaining order, discipline, and resolving disputes within an organization, whether it be educational, sports, professional, or labor-related. While domestic tribunals are essential for internal governance, they must adhere to principles of natural justice and fairness to ensure the protection of the rights of the individuals involved. In cases of unfair or biased decisions, these tribunals' decisions are subject to judicial review by higher courts, ensuring that they do not violate the constitutional rights or procedural fairness.

# Promissory estoppels.

**Promissory Estoppel** is a legal doctrine that prevents a party from going back on a promise made, even if there is no formal contract or consideration involved, provided that the other party has relied on that promise to their detriment. This principle is particularly relevant in contract law and equity and ensures fairness when one party makes a promise, and the other party takes action based on that promise.

# **Definition and Explanation:**

Promissory estoppel is based on the principle of **equity**, and it arises when one party makes a promise or assurance to another, and the latter relies on that promise to their disadvantage or detriment. The party making the promise is estopped (i.e., prevented) from going back on the promise even in the absence of formal consideration.

The doctrine of promissory estoppel does not require the traditional elements of a contract (such as offer, acceptance, and consideration) but focuses on fairness and the reliance placed by one party on the promise made by the other.

#### **Key Elements of Promissory Estoppel:**

#### 1. A Clear and Unambiguous Promise:

The promise made must be clear and definite, so the person relying on it knows the exact nature of the promise.

#### 2. Reliance on the Promise:

o The promisee must have relied on the promise in some way, such as by taking action or refraining from an action based on the belief that the promise would be honored.

# 3. Detrimental Reliance:

o The promisee must suffer some detriment or disadvantage because of their reliance on the promise. For instance, they may incur expenses, take on obligations, or lose opportunities because they believed the promise would be kept.

#### 4. Unconscionability to Withdraw the Promise:

o It would be unfair or unjust to allow the promisor to back out of the promise after the promisee has relied on it to their detriment.

# **Applications of Promissory Estoppel:**

#### 1. Government Promises:

o Promissory estoppel is particularly important in cases involving government promises, especially when a party has relied on a governmental assurance or promise. For example, if a state government promises a tax exemption or subsidy and a company invests based on that promise, the government may be estopped from revoking that promise.

# 2. Corporate and Commercial Transactions:

In commercial contracts, a company may rely on a representation or promise made by another party, and if the other party later tries to deny or retract the promise, promissory estoppel can be invoked to hold them accountable.

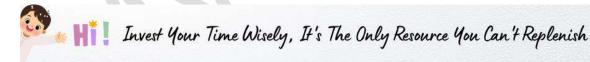
# 3. Employment Contracts:

o In some cases, an employee may rely on a promise made by an employer regarding promotion, benefits, or compensation. If the employer later refuses to honor the promise, promissory estoppel may be applied to prevent unjust treatment.

#### 4. Land and Property:

The doctrine of promissory estoppel may also be used in land transactions, where a party relies on representations made by the other party regarding the property, and it would be unfair to allow the representation to be retracted.

Conclusion: Promissory estoppel plays a crucial role in ensuring fairness and justice in situations where a promise has been made, and the promisee has relied upon it. It prevents a party from going back on their word when such retraction would cause unfair harm to the party who relied on the promise. The doctrine is widely recognized and applied in India, especially in cases involving the government, commercial transactions, and employment matters. By upholding promises made without consideration, promissory estoppel ensures that individuals and entities act in good faith and fairness in their dealings.





# New Deposition.

**New Deposition** typically refers to a new statement or testimony given under oath, typically in a legal proceeding such as a trial or deposition in the context of litigation. The term can have varying meanings depending on the jurisdiction and legal context. A **deposition** is an out-of-court statement made under oath by a witness. It is part of the discovery process in litigation and is typically conducted by attorneys in preparation for trial. Depositions are commonly used to gather evidence, assess the witness's credibility, and clarify issues before a case goes to court.

Depositions are typically conducted during the **pre-trial phase**. The witness may be questioned about their knowledge of the facts, events, or issues relevant to the case. These statements are recorded and may

later be used in court, if necessary, to support the case or impeach the testimony of the witness if they give contradictory statements during the trial.

#### **New Deposition: Specific Scenarios**

# 1. New Testimony or Witness Statement:

If a deposition is referred to as a "new deposition," it could mean that a new statement or testimony is being taken from a witness who has not previously provided one. This could happen if new facts or issues arise in the case, prompting the attorneys to take additional depositions to clarify or expand on certain points.

# 2. Revised Deposition:

o A new deposition could also refer to a deposition that is amended or corrected after the witness has had time to review their prior statements. Sometimes, errors or omissions are discovered after the initial deposition, and a new deposition may be scheduled to clarify those points.

# 3. Supplemental Deposition:

In certain cases, the deposition may be referred to as "supplemental" rather than "new" if the deposition was taken earlier but additional testimony is needed due to the emergence of new evidence or information after the first deposition.

#### When Is a "New Deposition" Needed?

- 1. Emergence of New Evidence: If new evidence comes to light after the initial deposition, a new deposition might be required to clarify these facts.
- 2. Further Investigation or Questions: If there is a need to ask additional questions that were not covered in the original deposition, a new deposition can be scheduled.
- 3. Corrections and Clarifications: If discrepancies or mistakes in the original deposition are found, a supplemental or new deposition can be used to address them.

In the Context of Indian Courts: In Indian courts, a deposition is typically taken during the trial phase and not as part of a pre-trial discovery process as in other legal systems. However, in certain civil cases, depositions or affidavits may be presented before the court, especially in family law or contract disputes, where the witness provides an affidavit detailing their version of the facts.

In criminal cases, witness depositions are recorded during cross-examination in the trial and play a critical role in establishing facts and assisting the court in making judgments.

Conclusion: A new deposition generally refers to a fresh statement made by a witness under oath. It could arise due to new facts, the need for clarification, or corrections to a prior statement. In jurisdictions like India, where the trial process is more focused on the examination-in-chief and cross-examination in court, the concept of a new deposition often correlates with the gathering of additional evidence during trial or supplementary proceedings.



#### Quasi Legislative functions.

**Quasi-Legislative Functions** refer to actions taken by administrative bodies or authorities that resemble legislative functions but are not performed by the legislature itself. These functions typically involve the creation of rules, regulations, or orders that have the force of law but are made by non-legislative bodies. While such functions do not involve the full legislative process (such as debates, voting, and passing bills), they can still regulate behavior or impose obligations on individuals or organizations.

# **Key Features of Quasi-Legislative Functions:**

#### 1. Rule-making Power:

 Quasi-legislative functions often involve the formulation of rules or regulations within the framework of enabling legislation passed by the legislature. These rules have the effect of law, but the power to create them is delegated to administrative or executive bodies.

# 2. Delegated Authority:

o The legislature grants certain powers to executive or administrative authorities, often in the form of **delegated legislation**. These bodies use their rule-making powers to regulate specific matters within the scope set by the enabling legislation.

#### 3. Regulatory and Administrative Role:

o These functions are often regulatory in nature. They are used to fill in the details or practical implementation of laws passed by the legislature. For example, the setting of standards for industries, licensing requirements, or environmental regulations.

# 4. Non-Policy-Making:

o While legislative bodies make broad, policy-driven decisions, quasi-legislative functions focus more on the operational or procedural aspects of implementing a policy. The body carrying out the quasi-legislative function does not engage in making overarching policy but works within the framework established by the legislature.

# 5. Enforceability:

Rules and regulations made under quasi-legislative functions are enforceable in the same manner as primary legislation. Violation of these rules can lead to penalties, fines, or other legal consequences.

#### Importance of Quasi-Legislative Functions:

#### 1. Efficiency:

Quasi-legislative functions help streamline the process of implementing laws by delegating certain rule-making responsibilities to specialized agencies. These agencies have the technical expertise to create detailed and industry-specific regulations that the legislature may not have the time or resources to address.

#### 2. Flexibility:

Quasi-legislative functions provide flexibility to adapt to changing circumstances. Administrative bodies can issue or amend rules as needed to address evolving needs without waiting for the legislature to pass new laws.

# 3. Enabling Lawmaking:

o They allow the legislature to focus on broader, high-level policy issues while delegating the detailed, technical, and procedural aspects of lawmaking to specialized bodies. This division of labor makes governance more efficient.

#### 4. Checks and Balances:

Though quasi-legislative powers are derived from the legislature, they are typically subject to judicial review. Courts in India have the authority to strike down rules and regulations if they exceed the powers granted by the enabling statute or if they violate constitutional principles.

*Conclusion:* Quasi-legislative functions are vital in modern governance as they allow for the effective implementation of legislative intent. These functions provide flexibility, efficiency, and the technical expertise necessary to regulate complex industries and sectors, all while ensuring that they operate within the boundaries set by the legislature. Judicial oversight ensures that quasi-legislative actions remain consistent with the Constitution and legislative powers.

# Doctrine of Resjudicata.

The **Doctrine of Res Judicata** is a fundamental principle of law that ensures finality in legal proceedings. It prohibits the re-litigation of matters that have already been settled by a competent court. This doctrine aims to prevent the same issue or dispute from being brought to court repeatedly, thereby promoting judicial efficiency, consistency, and the avoidance of conflicting judgments.

The term "Res Judicata" is derived from Latin, meaning "a matter judged". Under this doctrine, once a court of competent jurisdiction has made a decision on a matter, that decision is final and binding on the parties, and the matter cannot be re-opened or re-litigated in any subsequent proceedings.

# Legal Provisions and Application in India:

The Doctrine of Res Judicata is enshrined under Section 11 of the Civil Procedure Code (CPC), 1908, which states:

"No court shall try any suit or issue in which the matter directly and substantially in issue has been directly and substantially in issue in a former suit between the same parties, or between parties under whom they or any of them claim, litigating under the same title, in a court competent to try such subsequent suit or the suit in which such issue has been subsequently raised, and has been heard and finally decided by such court."

#### **Key Elements of Res Judicata:**

- 1. **Same Matter (Same Cause of Action)**: The matter in dispute in the subsequent case must be the same as the matter that has been decided previously. It applies to the same cause of action and the same issues that were directly and substantially in issue in the previous case.
- 2. **Same Parties**: The parties involved in the subsequent litigation must be the same as the parties in the earlier case, or they must be litigating under the same title. This means that a person who was not a party to the original case cannot invoke res judicata.
- 3. **Competent Court**: The decision must have been rendered by a court that had the **jurisdiction** (competence) to hear and decide the case. A judgment by a court without jurisdiction cannot have the effect of res judicata.
- 4. **Final Decision**: The previous decision must have been a **final judgment**. A decision made in a preliminary or interlocutory order, or one that is still pending appeal, does not have the force of res judicata.
- 5. **Litigating under the Same Title**: The title or ownership of the property or subject matter in dispute must be the same in both the original and subsequent suits.

*Conclusion:* The **Doctrine of Res Judicata** plays a crucial role in maintaining the efficiency of the judicial system by preventing the same issue from being litigated multiple times. It ensures certainty, finality, and judicial economy. While it promotes justice by providing closure, exceptions to the doctrine exist, ensuring that justice can still be achieved in cases of fraud, new evidence, or jurisdictional errors.

# Injunction.

**Injunction** is a legal remedy that involves a court order requiring a party to do or refrain from doing a specific act. It is a powerful tool in civil litigation, designed to prevent harm or maintain the status quo in a dispute. Injunctions are equitable remedies, meaning they are issued at the discretion of the court, based on fairness, rather than strictly according to the law.

#### **Definition:**

An **injunction** is a judicial order that restrains or commands a party to perform or abstain from certain actions. It is generally used to prevent harm that may result from the actions of one party, ensuring that the legal rights of the other party are protected.

# **Types of Injunctions:**

- 1. Preventive Injunction (Prohibitory Injunction):
  - This is the most common form of injunction. It prevents a party from doing something. The court orders the defendant to **refrain from a specific action** or behavior. For example, a court may issue an injunction to stop someone from trespassing on another person's property.

**Example**: A prohibitory injunction may be granted to prevent the defendant from constructing a building on disputed land.

#### 2. Mandatory Injunction:

o A mandatory injunction requires a party to take positive action. It compels the defendant to **do something** rather than refrain from doing it. This is generally more rare than prohibitory injunctions, as it involves a greater interference with the defendant's rights.

**Example**: A mandatory injunction may order a party to remove a structure from a property or restore something to its original condition.

# 3. Interlocutory Injunction (Temporary Injunction):

This type of injunction is granted during the pendency of a suit or legal proceeding. It is intended to preserve the status quo until the case is finally decided. Interlocutory injunctions are typically granted in situations where immediate relief is required to prevent irreparable harm.

**Example**: A temporary injunction may be issued to prevent the demolition of a building while the case regarding ownership is being decided.

# 4. Permanent Injunction:

o A permanent injunction is granted at the final stage of litigation. If the court concludes that the plaintiff's legal right has been infringed, and that an injunction is necessary to prevent future harm, a permanent injunction will be issued. Unlike interlocutory injunctions, these are issued after the court has heard the entire case.

**Example**: A permanent injunction may prevent a party from encroaching on a property once the court has adjudicated the rights of the parties involved.

Conclusion: Injunctions serve as an important equitable remedy in the legal system, allowing courts to prevent harm or preserve the status quo during the pendency of a case. They are governed by the **Specific Relief Act, 1963**, and are issued based on principles such as the likelihood of success in the case, irreparable harm, and the balance of convenience. Injunctions ensure that parties are not left without a remedy when there is no adequate legal alternative, thus upholding justice and fairness.

#### Ombudsman.

**Ombudsman** is an independent, impartial official appointed to investigate complaints and resolve disputes between individuals and government or public institutions. The primary role of an ombudsman is to ensure that public authorities act fairly and do not violate the rights of citizens. The concept of an ombudsman originated in Sweden and has been adopted by many countries, including India, to maintain accountability and transparency in public administration.

# **Definition:**

An **Ombudsman** is a person, usually appointed by the government or legislature, whose job is to investigate complaints about government agencies, public servants, and other administrative bodies. The ombudsman ensures that public officials are held accountable for their actions and that the public receives fair treatment.

#### Role of an Ombudsman:

- 1. Investigation of Complaints
- 2. Resolution of Disputes
- 3. Ensuring Accountability
- 4. Recommendations
- 5. Preventing Misuse of Power
- 6. Public Awareness

#### **Types of Ombudsman:**

- 1. **Parliamentary Ombudsman**: Typically appointed by the legislature, the parliamentary ombudsman investigates complaints against government agencies and public officials. In some countries, they may also report to the parliament or legislative body.
- 2. **Public or Government Ombudsman**: This ombudsman deals with issues between citizens and government entities. They focus on administrative justice and ensuring that public authorities adhere to legal and ethical standards.
- 3. **Sector-Specific Ombudsman**: In some cases, ombudsmen are appointed for specific sectors, such as banking, health, or telecommunications. These ombudsmen investigate grievances and disputes within that particular sector.
- 4. **Corporate Ombudsman**: A private-sector institution may appoint an ombudsman to handle complaints from customers, employees, or stakeholders regarding unethical practices, disputes, or grievances within the corporation.

# Legal Framework for Ombudsman in India:

# 1. Lokpal and Lokayuktas (Lokpal Act, 2013):

- The **Lokpal** is the **Ombudsman** at the central level, empowered to investigate corruption allegations against public officials, including the Prime Minister, ministers, and senior government officials. The Lokpal Act, 2013, was enacted to strengthen the fight against corruption by providing a dedicated body to investigate and prosecute corruption cases.
- Lokayuktas function at the state level, performing similar functions within the jurisdiction
  of state governments. The establishment of the Lokayukta is provided under the
  Lokayukta Act in various states.

# 2. The Public Grievances Redressal Mechanism:

Several state governments have set up Public Grievance Commissions or Ombudsmantype bodies to address complaints related to the functioning of public authorities. These commissions help resolve complaints about government policies, non-performance, or maladministration.

#### 3. The Banking Ombudsman Scheme, 2006:

This scheme is governed by the **Reserve Bank of India (RBI)**. The Banking Ombudsman resolves customer complaints against commercial banks, including issues related to banking services, charges, and the conduct of banking operations.

#### 4. Consumer Ombudsman:

 Under the Consumer Protection Act, 2019, the National Consumer Disputes Redressal Commission (NCDRC) and the State Consumer Disputes Redressal Commission (SCDRC) act as ombudsmen to handle complaints related to consumer protection. They resolve grievances against unfair trade practices, defective goods, and deficiencies in services.

Conclusion: The Ombudsman is a crucial institution in ensuring good governance, transparency, and accountability in public administration. By investigating complaints and disputes between citizens and public institutions, it plays a significant role in protecting individual rights and ensuring that government bodies act justly. While the concept of the ombudsman has evolved in India, it remains an essential mechanism for promoting fairness and justice within the public sector.



# Essentials of Hearing process.

The Essentials of Hearing Process in administrative law refer to the procedures and principles that must be followed during a hearing to ensure fairness, justice, and adherence to the principles of **natural justice**. The hearing process is an integral part of decision-making, particularly in administrative tribunals, courts, and other quasi-judicial bodies. It aims to provide an opportunity for all parties to present their case and defend their interests.

Here is a detailed outline of the **essentials of the hearing process**:

# 1. Notice of Hearing

**Issuance of Notice**: Before a hearing takes place, a **notice** must be issued to all concerned parties. The notice informs the parties about the date, time, place, and subject matter of the hearing. This ensures that parties are given sufficient time to prepare for the hearing.

# 2. Opportunity to be Heard (Audi Alteram Partem)

Fair Hearing: The principle of audi alteram partem (hear the other side) is a cornerstone of natural justice. It mandates that each party involved in the dispute should be given a fair opportunity to present their case before any decision is made.

# 3. Impartial and Independent Decision-Maker

Neutrality of the Adjudicator: The person or body conducting the hearing must be impartial and independent. They must not have any vested interest in the outcome of the case, and there should be no bias or conflict of interest.

### 4. Right to Cross-Examine Witnesses

**Cross-Examination**: The right to cross-examine witnesses is a fundamental aspect of the hearing process. Parties should be allowed to challenge the credibility, reliability, and accuracy of the evidence presented by the opposing side.

#### 5. Presentation of Evidence

• Admissibility of Evidence: The hearing process must allow for the admission of relevant and admissible evidence, such as documents, testimonies, and expert opinions. The rules of evidence may vary depending on the forum, but the basic principle is that evidence must be reliable and support the claims made by the parties.

# 6. Proceedings Should be Transparent

• **Public Access**: In most cases, the hearing should be **public** to ensure transparency, unless there are exceptional reasons (e.g., national security or privacy concerns) that justify a closed session.

#### 7. Reasoned Decision

• Written Order: After the hearing, the adjudicator should issue a **reasoned decision** explaining the facts, law, and reasoning behind the decision. The decision should be clear, well-documented, and based on the evidence presented during the hearing.

# 8. Right to Appeal

• **Right to Challenge the Decision**: Parties should have the right to **appeal** the decision if they believe that there has been an error in the application of the law or in the procedural aspects of the hearing. This is an important safeguard for ensuring fairness in the hearing process.

# 9. Timing and Delay

• **Expeditious Hearing**: The hearing should be conducted without undue delay. Delays in the hearing process may result in injustice or the erosion of the right to a fair hearing, especially when the issue involves perishable evidence or the continued violation of rights.

Conclusion: The **hearing process** in administrative law is essential for ensuring that justice is done in a fair and transparent manner. It requires that all parties be given adequate notice, a chance to present their case, and a decision based on sound legal principles and facts. By adhering to the **principles of natural justice** and ensuring impartiality, transparency, and fairness, the hearing process upholds the rights of individuals and ensures that administrative bodies do not abuse their power.

# Right to Information.

The **Right to Information (RTI)** is a fundamental right that enables citizens to access information held by public authorities. This right promotes transparency and accountability in the working of public authorities, thereby helping curb corruption, improve governance, and strengthen democracy. In India, the **Right to Information Act, 2005** (RTI Act) governs the access to information, empowering citizens to demand information from public authorities.

#### **Definition of Right to Information (RTI):**

The Right to Information is the **right of citizens** to access information held by government bodies and public institutions. This information can include records, documents, emails, opinions, data, and reports related to the functioning of public authorities. It is a mechanism to promote transparency, openness, and accountability in the administration of public institutions.

# **Legal Framework in India:**

The **Right to Information Act**, **2005** (RTI Act) is the principal law governing the RTI in India. It provides citizens the right to request information from public authorities and mandates the authorities to provide the requested information within a stipulated time frame, subject to certain exceptions.

# **Key Provisions of the RTI Act, 2005:**

- 1. **Section 3 Right to Information**: This section explicitly grants every citizen the **right to access information** from public authorities, subject to exceptions laid down in the Act.
- 2. **Section 4 Obligations of Public Authorities**: Public authorities are required to maintain records and disclose them proactively without waiting for a request. This includes organizational structures, rules, regulations, decisions, and other relevant details that promote transparency.
- 3. **Section 6 Request for Information**: A person seeking information must submit a request in writing or electronically to the **Public Information Officer (PIO)** of the concerned authority. The request should describe the information sought, and the PIO is obligated to respond within **30 days** (or 48 hours for life and liberty-related requests).
- 4. **Section 7 Disposal of Request**: The PIO is required to dispose of the RTI request within 30 days of receiving it. If the information concerns the life or liberty of a person, the PIO must respond within **48 hours**.
- 5. **Section 8 Exemptions from Disclosure**: Information can be refused if it falls under specific exemptions, such as:
  - Information affecting national security or sovereignty.
  - Information that would violate a person's privacy.
  - Information that could harm the economic interests of India.
  - Commercial secrets and proprietary information, unless there is a public interest to disclose.
- 6. Section 19 Appeals: If a person is dissatisfied with the response or if the information is not provided within the prescribed time, they can file an appeal with the First Appellate Authority within 30 days. If still unsatisfied, they can appeal to the Central or State Information Commission.
- 7. **Section 20 Penalty**: The RTI Act provides for penalties for public authorities that **deliberately** withhold information or fail to respond within the stipulated time frame. A penalty of Rs. 250 per day (up to Rs. 25,000) may be imposed on the PIO for not complying with the provisions of the Act.
- 8. **Section 27 Powers of the Information Commissions**: The Information Commissions (Central or State) have powers to enforce decisions, summon witnesses, and impose penalties if public authorities fail to provide requested information.

*Conclusion:* The **Right to Information (RTI)** Act, 2005, is a powerful tool for citizens to hold public authorities accountable. It promotes **transparency**, **efficiency**, and **integrity** in government functioning,

making public officials answerable to the people. Despite facing challenges like delays and lack of awareness, the RTI Act has made significant strides in ensuring the people's right to access information and contributing to the **eradication of corruption** and **mismanagement** in government administration.



# Sovereign functions.

In administrative law, "sovereign functions" refer to activities performed by the government in the exercise of its sovereign powers, which are generally beyond the scope of judicial review. These functions are integral to the state's authority and are typically not subject to the same rules of accountability or fairness that apply to other administrative actions. The concept is crucial for distinguishing between governmental actions that are justiciable and those that are not.

# **Meaning of Sovereign Functions:**

Sovereign functions are those functions that are related to the exercise of the state's inherent powers, often concerning national security, foreign policy, defense, and public order. These functions are primarily concerned with the sovereignty and integrity of the state and are typically immune from judicial review due to their sensitive nature. In other words, these are actions that a government performs in the exercise of its highest authority, which cannot be interfered with by the courts.

# Sovereign vs. Non-Sovereign Functions:

- **Sovereign functions** are those that directly pertain to the sovereignty of the state, such as defense, foreign affairs, and law-making. These are essential to the state's authority and are not typically subject to judicial scrutiny.
- **Non-sovereign functions** are administrative actions or services that are not directly related to the exercise of sovereign power. These may include functions such as regulatory actions, administrative services, welfare programs, and others, which are subject to judicial review to ensure they comply with the rule of law.

#### **Relevant Legal Principles and Precedents:**

- 1. **Article 298 of the Indian Constitution** grants the Union and States the power to carry on trade or commerce, but such powers must be exercised within the constraints of the Constitution. However, sovereign functions often have a broader and more flexible scope, free from constitutional restrictions that apply to ordinary administrative actions.
- 2. **Judicial Review and Sovereign Functions**: Generally, courts refrain from reviewing sovereign acts. However, this has been the subject of debate and judicial pronouncements. In *State of Rajasthan v. Union of India* (1977), the Supreme Court recognized that sovereign functions, like

- matters of foreign policy and defense, fall outside the purview of judicial review, as they are best left to the executive branch of government.
- 3. **Governmental Immunity**: The government is often immune from challenges to actions concerning its sovereign functions, including decisions related to matters like national defense, foreign relations, and the imposition of war. Courts generally refrain from reviewing such actions under the doctrine of separation of powers.

# **Examples of Sovereign Functions:**

- 1. **National Defense**: The defense of the country and matters related to the armed forces are quintessential sovereign functions. Decisions regarding the deployment of military forces, national security, and defense policies are not subject to judicial review, as they are seen as matters of national interest.
- 2. **Foreign Policy and Diplomacy**: Decisions regarding foreign relations, the signing of treaties, and diplomatic engagements are sovereign functions. These decisions are typically beyond the reach of judicial review, as courts recognize that they fall under the executive's domain.
- 3. **Public Order and Law Enforcement**: The imposition of martial law, decisions regarding national security measures, and the declaration of emergencies are considered sovereign acts.
- 4. **Taxation Powers**: Although the imposition of taxes is generally a sovereign function, it may be subject to scrutiny if the taxation policy violates constitutional provisions, such as those guaranteeing equality before the law.
- 5. **Immigration and Border Control**: The regulation of immigration and the control of borders are sovereign functions of the government and are typically not open to judicial scrutiny.

Conclusion: Sovereign functions are essential activities undertaken by the government in its exercise of supreme power and authority over the nation, often concerning issues like national security, foreign policy, and the administration of justice. These functions are generally beyond judicial review, as they are considered critical to the state's sovereignty and integrity. However, the Indian judiciary maintains the ability to intervene when such functions infringe upon the fundamental rights of citizens or violate constitutional principles.

#### Procedural "Ultra Vires"

The concept of "Ultra Vires" refers to actions taken by an authority that go beyond the powers granted to it by law. When an authority acts "Ultra Vires," it is acting beyond its jurisdiction or without the necessary legal authority. Procedural ultra vires specifically deals with the failure of an administrative body to follow the procedures prescribed by law, even if the substance of the action is within its powers.

#### Meaning of Procedural Ultra Vires:

Procedural ultra vires occurs when an administrative authority does not adhere to the prescribed legal procedures or formalities while exercising its powers. This can happen in various scenarios, such as when:

- 1. The authority does not follow the procedure laid down in a statute or regulation.
- 2. The authority fails to give a fair hearing or adhere to principles of natural justice.
- 3. The statutory requirements for the exercise of discretion are not fulfilled.

# **Relevant Legal Principles and Precedents:**

- 1. **Article 14 of the Indian Constitution** (Right to Equality) ensures that all administrative actions must be fair, reasonable, and non-arbitrary. If an administrative action violates the procedure prescribed by law, it may be challenged as ultra vires under Article 14.
- 2. **Doctrine of Ultra Vires**: In the case of *A.K. Kraipak v. Union of India* (1969), the Supreme Court observed that procedural fairness is an essential requirement of administrative law. The Court emphasized that if a procedure mandated by law is not followed, the action taken may be rendered void.
- 3. **Natural Justice**: The principles of natural justice—such as the right to a fair hearing and the rule against bias—are procedural safeguards that must be followed by administrative authorities. If these principles are violated, the action can be challenged as ultra vires. This was reinforced in the case of *Maneka Gandhi v. Union of India* (1978), where the Court expanded the scope of procedural fairness, linking it to the fundamental right under Article 21 (Right to Life and Personal Liberty).
- 4. **Ridge v. Baldwin (1964)**: Though not an Indian case, this English case is often cited in India. It establishes that the failure to follow a fair procedure, even if the decision itself is within the authority's power, can lead to the decision being set aside.

Conclusion: Procedural ultra vires ensures that administrative authorities are held accountable for not just the legality of their decisions but also the fairness of the processes they follow. Courts will review whether the procedures required by law were adhered to and whether the principles of natural justice were followed. If there is a breach, the action can be invalidated, even if the decision itself might be substantively within the power of the authority.

This concept underscores the importance of not just the legality of the decision, but also the fairness of the procedure followed in reaching it, ensuring that administrative actions are both legally and procedurally sound.

#### Locus standi.

**Locus Standi** refers to the right or standing of a party to bring a legal action before a court or tribunal. In simple terms, it is the ability of a party to demonstrate to the court that they are sufficiently connected to or affected by the matter at hand to be entitled to seek judicial intervention. The principle of locus standi ensures that only parties with a direct and substantial interest in the case can approach the courts.

#### Locus Standi in India:

In India, the traditional concept of locus standi was quite narrow, requiring a party to have a personal or direct interest in the case to be eligible to file a lawsuit. However, over time, especially with the expansion of judicial activism, the concept has evolved, particularly in the context of public interest litigation (PIL).

# **Key Legal Principles:**

1. Article 32 and Article 226 of the Indian Constitution:

- o **Article 32** guarantees the right to move the Supreme Court for the enforcement of Fundamental Rights. It allows an individual or a group of individuals who are directly affected by a violation of their rights to approach the Court. This article provides the standing for citizens to file writ petitions.
- o **Article 226** allows High Courts to issue writs for the enforcement of Fundamental Rights and for any other purpose. It is more flexible than Article 32 and permits PIL, where even individuals not directly affected by the issue can approach the court for public causes.
- 2. **Public Interest Litigation (PIL)**: The landmark case of *Public Interest Litigation (PIL)* has expanded the scope of locus standi in India. In *S.P. Gupta v. Union of India* (1981), the Supreme Court liberalized the concept of locus standi. The Court allowed a person or group of individuals who are not directly affected by the issue, but are acting in the public interest, to file a PIL. Thus, PIL allowed for a wider range of individuals or organizations, including social activists, to approach the court on behalf of marginalized groups or to address public welfare concerns.
- 3. **The Case of** *Indian Youth Congress v. Union of India* (1981): This case, following *S.P. Gupta*, is an important example where the Court allowed PILs to be filed even when the petitioner did not have direct personal interest, as long as the matter concerned the larger public interest.

#### 4. Principles of Locus Standi in PIL:

- Any citizen can file a PIL if it concerns the public good, even if the petitioner is not directly affected by the issue.
- The petitioner must demonstrate a genuine public interest in the matter, and not a personal or partisan interest.
- The courts use PIL to address issues like environmental protection, human rights, and governmental accountability.

#### 5. Judicial Activism:

- o In a series of cases, the Supreme Court expanded the scope of locus standi, leading to a more active role for the judiciary in protecting public rights and addressing issues like environmental pollution, child labor, and prisoners' rights. In *M.C. Mehta v. Union of India* (1986), the Supreme Court accepted a PIL filed by an environmentalist to prevent pollution in the Ganga River, even though the petitioner was not directly affected.
- 6. Narrowing of Locus Standi in Certain Cases: In some cases, the courts have limited the scope of PIL to prevent misuse. For instance, in *Dattaraj Nathuji Thaware v. State of Maharashtra* (2005), the Court warned against frivolous or politically motivated PILs and stressed that PILs must be for genuine public interest and not for personal grievances.

*Conclusion:* In India, locus standi has evolved to allow wider access to the courts, especially through Public Interest Litigation. While traditionally, only those directly affected could approach the court, the expansion of locus standi has allowed for greater judicial intervention in matters concerning public welfare, human rights, and environmental issues. However, the courts are cautious about preventing abuse of this broader standing, ensuring that PILs are used responsibly and for the genuine public interest.

# Writ of quo warranto.

The writ of **quo warranto** is one of the five writs available under **Article 32** and **Article 226** of the Indian Constitution. It is used to inquire into the legality of a person's claim to a public office and to challenge the unlawful assumption of office. The term **quo warranto** is Latin for "by what authority" and is issued when a person is holding a public office without legal authority.

The writ of **quo warranto** is issued to challenge the authority of a person holding a public office, asking them "by what authority" they are holding the office. The purpose is to ensure that public offices are held by individuals who have the legal qualifications to occupy them, and to remove individuals who hold such offices unlawfully or without proper authority.

# **Key Features of Writ of Quo Warranto:**

- 1. Challenging the Right to Hold Office: It is used to challenge the appointment or continued holding of a public office by an individual who does not have the legal authority to hold that office.
- 2. **Public Office**: The writ can only be issued against someone holding a public office, which is defined as an office created by the Constitution, statute, or legal authority, and where the individual has a specific duty or responsibility to the public.
- 3. **Only in Case of Unlawful Occupation**: The writ does not concern the qualifications of the individual, but rather whether they are holding the office unlawfully. If a person is not appointed to the office according to the law or has ceased to hold the office for some reason, the writ can be invoked.

#### **Conditions for Issuance of the Writ:**

A writ of **quo warranto** can be issued under the following conditions:

- 1. The office held by the individual must be a public office.
- 2. The person holding the office must be holding it without any legal authority, i.e., without a valid appointment or if the appointment is made in violation of the law.
- 3. The writ must be issued by a person who has a direct interest in the matter, such as a citizen concerned with the public interest.

Conclusion: The writ of **quo warranto** is a powerful tool in administrative law to ensure that public offices are held by individuals who have the legal authority to do so. It protects the integrity of public administration by preventing unlawful occupation of public offices. It is primarily concerned with the legality of the appointment or continued holding of a public office rather than the qualifications of the officeholder. Courts issue this writ to ensure that the law is followed in appointments to public offices, thus safeguarding public trust and upholding constitutional governance.

# Commission of Inquiry.

A Commission of Inquiry is a statutory body appointed by the government to investigate and report on specific matters of public importance. Under the Commissions of Inquiry Act, 1952, these commissions are empowered to investigate any matter of public concern, gather evidence, and submit their findings and recommendations to the government. The commissions function as independent and impartial bodies tasked with probing complex issues that may require specialized knowledge or a neutral investigation.

The Commissions of Inquiry Act, 1952, governs the establishment, powers, and functioning of such commissions in India. The Act empowers both the central and state governments to appoint a commission of inquiry for investigating any matter of public importance.

- Section 3 of the Commissions of Inquiry Act, 1952 provides the legal basis for the formation of a Commission of Inquiry by the government.
- Section 4 empowers the government to define the terms of reference for the commission, detailing the specific matters to be inquired into.
- **Section 5** deals with the constitution of a Commission, including the appointment of members and the head of the commission.

#### **Purpose and Functioning:**

The primary purpose of a Commission of Inquiry is to investigate matters of public importance. This could include matters such as corruption, maladministration, human rights violations, public scandals, large-scale accidents, or other issues that may undermine public confidence in the government or public institutions.

- 1. **Investigating Public Issues**: The commission investigates matters referred to it by the government, which could relate to policy failures, corruption, or illegal activities by public officials.
- 2. **Gathering Evidence**: The commission has the power to summon witnesses, request documents, and take evidence on oath. It can also conduct hearings and receive written submissions.
- 3. **Reporting Findings and Recommendations**: Once the inquiry is complete, the commission is required to submit a report with its findings and any recommendations for action, which the government may choose to implement or act upon.

#### **Powers of the Commission:**

- **Power to summon witnesses**: A commission can call any individual or official to testify under oath and present evidence before it.
- **Power to call for documents**: It can call for any document, record, or information that it deems relevant to the inquiry.
- **Power to compel attendance**: It can issue summons and enforce attendance in case the witness refuses to comply.
- **Power to take evidence on oath**: The commission has the authority to administer oaths to witnesses, compelling them to tell the truth.
- **Power to summon public officers**: Public officers, including government employees, can be summoned to testify, making the commission an essential tool for holding public institutions accountable.

## **Procedure for Appointment:**

- 1. **Appointment by the Government**: A Commission of Inquiry is usually appointed by the central or state government through a notification. The terms of reference will define the specific issue the commission is supposed to address.
- 2. **Constitution of the Commission**: The commission may consist of one or more members, often including an experienced retired judge or experts from relevant fields, depending on the complexity and nature of the inquiry.

3. Investigation Process: The commission carries out its investigation by gathering evidence, holding public hearings, and questioning witnesses. It may also appoint experts to assist in its work.

Conclusion: The Commission of Inquiry plays a significant role in Indian administrative law as an investigative tool designed to examine public concerns and allegations of misconduct. It provides a platform for detailed investigations and unbiased fact-finding on complex issues, particularly when there are concerns about the functioning of public authorities. However, its effectiveness depends on the timely execution of its duties and the willingness of the government to act on its findings and recommendations. Despite the challenges, Commissions of Inquiry remain an important part of the legal and constitutional system in India, especially for addressing complex issues that affect public life.



#### Theory of separation of powers.

The **Theory of Separation of Powers** is a fundamental concept in political science and constitutional law. It refers to the division of governmental powers into distinct branches or organs—typically the Legislature, Executive, and Judiciary—each with its own responsibilities and authority. The purpose of this separation is to prevent any single branch from gaining too much power, thereby safeguarding individual freedoms and maintaining checks and balances within the government.

# **Historical Background:**

The theory of separation of powers was most notably developed by **Montesquieu**, a French philosopher, in his work *The Spirit of the Laws* (1748). Montesquieu argued that political liberty could be secured only if the powers of the government were divided among different institutions, each acting independently and checking the other.

- Legislature: Responsible for making laws.
- **Executive**: Responsible for enforcing laws.
- Judiciary: Responsible for interpreting laws.

## **Separation of Powers in the Indian Constitution:**

The **Indian Constitution** embodies the idea of separation of powers to some extent but follows a more functional model, recognizing that the powers of the government are not completely independent and must often interact with one another. In India, the separation of powers is not as rigid as in some other systems like the United States, where each branch is clearly distinct. However, India maintains a clear functional distinction between the three branches.

## 1. Legislature (Parliament):

The **Legislature** is responsible for making laws, controlling finances, and overseeing the executive. In India, the Parliament consists of two houses:

- Lok Sabha (House of the People)
- Rajya Sabha (Council of States)

The legislature plays an essential role in formulating public policy and making laws that affect every aspect of life, ranging from civil rights to economic policies.

## 2. Executive (Government):

The **Executive** is tasked with the implementation and enforcement of laws made by the Legislature. It consists of the **President**, the **Council of Ministers**, and the **Prime Minister** at the central level, and similarly, the state governments have their executives. The executive has wide-ranging powers in terms of administration, decision-making, and policy formulation.

The executive is also responsible for ensuring the enforcement of laws passed by the legislature, administration of government schemes, and the operation of public services.

## 3. Judiciary (Courts):

The **Judiciary** in India is independent and responsible for interpreting and upholding the laws of the land. It ensures that laws conform to the Constitution and protects fundamental rights. The **Supreme Court of India** is the highest judicial authority, followed by High Courts in each state.

The judiciary acts as a guardian of the Constitution and can review the constitutionality of laws passed by the legislature and actions taken by the executive. This is a crucial function of **judicial review**, where courts have the authority to strike down laws and government actions that violate the Constitution.

Conclusion: The **Theory of Separation of Powers** in the Indian Constitution is designed to ensure that no branch of government can dominate or encroach upon the functions of the others. While the Constitution allows for some overlap, the system of **checks and balances** ensures accountability and transparency in governance. The **judiciary** plays a vital role in safeguarding the Constitution and maintaining the separation of powers by reviewing legislative and executive actions to ensure they are within the bounds of constitutional authority.



"Dream big, work hard, stay focused, and surround yourself with good people."



#### Ministerial functions.

**Ministerial functions** refer to the tasks and duties performed by a public official or government minister that are essentially administrative in nature, as opposed to policy-making or judicial functions. These

functions are typically carried out under the direction and control of the government or a higher authority and involve routine, procedural, or mechanical actions.

In the context of the **Indian Constitution** and **Indian Administrative Law**, **ministerial functions** are actions taken by ministers or officials that do not involve the exercise of personal discretion but are based on established rules, policies, or instructions. These functions often pertain to the execution of laws, the implementation of government decisions, and the administration of public affairs.

#### **Ministerial Functions vs. Discretionary Functions:**

- **Ministerial Functions**: These are routine, administrative actions that a public officer or minister must perform in a specific manner, according to the law, without any personal discretion. They are generally performed as a matter of duty.
- **Discretionary Functions**: These involve a certain degree of personal judgment or discretion exercised by a minister or public officer, often based on policy considerations. These functions allow for flexibility in decision-making and may not be strictly dictated by existing laws or regulations.

For example, the **discretionary functions** of a minister could involve decisions related to public policy, appointments, or executive actions that require judgment, while **ministerial functions** are typically clerical or procedural tasks performed as a matter of administrative duty.

# **Legal Basis and Constitutional Provisions:**

The **Indian Constitution** does not explicitly define **ministerial functions**, but various provisions of the Constitution and other statutes outline the roles of ministers and public officials, including the performance of ministerial duties.

- 1. **Article 74(1)** of the Indian Constitution: This article provides that the **Council of Ministers**, headed by the **Prime Minister**, is responsible for aiding and advising the President in the exercise of his functions. This includes both discretionary and ministerial functions. However, **ministerial functions** are more procedural and routine, as compared to the policy-oriented discretionary functions.
- 2. **Article 163**: This provision similarly applies to the **Governor** of a state and outlines the role of the Council of Ministers in advising the Governor. Again, this encompasses both ministerial and discretionary functions.
- 3. Article 77(1) and Article 166(1): These provisions empower the President and Governor, respectively, to act through executive orders and the advice of their respective councils of ministers, which would include both ministerial and discretionary actions.

Conclusion: Ministerial functions in India refer to routine, procedural, and administrative duties performed by public officials or ministers that are mandated by law, policy, or established rules. These functions do not require the exercise of personal discretion, unlike discretionary functions. They are crucial to the efficient functioning of the government, ensuring the implementation of laws and government decisions. Although they are not typically subject to personal judgment, ministerial functions

must still comply with legal norms and are subject to judicial review in cases of non-compliance or abuse of power.

#### Departmental bias.

**Departmental Bias** refers to a situation where an administrative officer or government department shows undue preference or prejudice toward one party, group, or side in a decision-making process due to personal interests, past associations, or internal loyalties. This bias undermines the fairness and impartiality of administrative decisions, leading to arbitrary actions and potential violations of legal rights.

In the context of **Indian Administrative Law**, departmental bias is of significant concern because it challenges the principles of **natural justice**, **fairness**, and **due process**. If a public official or department is biased, it can impact the legality of decisions or actions taken by the government, as they may be seen as influenced by improper motives, rather than being made solely based on relevant laws, facts, and policies.

#### **Legal Framework and Constitutional Context:**

The **Indian Constitution** does not explicitly mention the term "departmental bias," but several constitutional principles and laws aim to ensure impartiality in administrative decision-making. The key elements are rooted in the concepts of **natural justice** and **fairness** that underlie much of Indian administrative law.

- 1. **Article 14 Right to Equality:** Article 14 of the Indian Constitution guarantees that no person shall be denied equality before the law or equal protection of the laws. This principle ensures that the government and its departments treat all individuals or groups impartially and without bias. Any decision made with departmental bias may be challenged on the grounds that it violates the principle of equality.
- 2. **Article 19 Freedom of Speech and Expression:** Article 19 guarantees citizens the freedom of speech and expression. Departmental bias could be challenged if it leads to the suppression of these rights by unfair administrative decisions or practices.
- 3. **Principle of Natural Justice:** The principle of **natural justice** is essential in administrative law. It ensures that decision-making processes are transparent and free from any bias. The two main rules of natural justice that relate to bias are:
  - o **Audi alteram partem** (right to be heard): The person affected by the decision must have an opportunity to present their case.
  - o **Nemo judex in causa sua** (no one should be a judge in their own cause): This means that decision-makers should not have any interest in the outcome of the decision and should not be biased.

Conclusion: Departmental bias is a critical issue in Indian administrative law that undermines the fairness and integrity of government decision-making. It violates the principles of natural justice, the right to equality, and fairness, and can lead to arbitrary, discriminatory actions. However, the judiciary plays a significant role in safeguarding these principles through judicial review, ensuring that government departments act impartially and in accordance with the law. Through transparency, accountability, and

ethical standards, the government can reduce the occurrence of departmental bias and maintain trust in its administrative processes.

#### Speaking orders.

A speaking order is a written decision or order issued by an administrative authority that provides detailed reasons for its conclusion. It is a crucial aspect of ensuring transparency, accountability, and fairness in administrative actions. A speaking order must clearly explain the reasoning behind the decision, the facts considered, and the legal principles applied.

**Importance of Speaking Orders:** In Indian administrative law, speaking orders are vital to the principles of natural justice and due process. They ensure that an individual or entity affected by an administrative decision understands why the decision was made. This promotes fairness and prevents arbitrary action by government officials or public authorities.

#### **Legal Framework and Constitutional Provisions:**

Though the **Indian Constitution** does not explicitly mention speaking orders, several constitutional principles, along with judicial decisions, mandate their use in administrative decision-making.

#### 1. Article 14 - Right to Equality:

- o The right to equality under Article 14 of the **Indian Constitution** guarantees that administrative decisions must be made fairly and impartially. Speaking orders ensure that decisions are made based on sound reasoning and are not arbitrary or discriminatory.
- Speaking orders help ensure that no individual is subjected to unfair or biased treatment by public authorities, as they require officials to explain the basis for their decisions.

#### 2. Principles of Natural Justice:

- o **Audi alteram partem** (the right to be heard) and **Nemo judex in causa sua** (no one should be a judge in their own case) are core principles of **natural justice**. Speaking orders reflect these principles by making the decision-making process transparent and ensuring that affected parties understand why a particular decision was reached.
- The **doctrine of fairness** implies that administrative authorities should provide reasons for their actions, which is encapsulated in the requirement of speaking orders.

## 3. Right to Information (RTI):

Under the **Right to Information Act, 2005**, public authorities are required to provide information about administrative actions to the public. Speaking orders serve as a formal record that can be accessed and scrutinized under RTI requests, promoting transparency and public accountability.

Conclusion: Speaking orders are a cornerstone of fairness, transparency, and accountability in Indian Administrative Law. By providing clear, reasoned explanations for decisions, these orders ensure that administrative actions are based on legal principles and are not arbitrary or discriminatory. The judiciary has consistently upheld the necessity of speaking orders to safeguard individuals' rights and promote justice. While exceptions exist, the general rule is that public authorities must issue speaking orders in significant matters affecting rights, liberties, or legal interests, thus promoting public trust in administrative processes.



#### Writ of Mandamus.

The **Writ of Mandamus** is one of the five types of writs that the **Indian Constitution** empowers the courts to issue under **Article 32** and **Article 226**. It is a powerful judicial tool used to compel a public authority, or a government official, to perform a duty that is required by law but has been neglected or omitted. Mandamus is issued when there is a clear legal duty to perform the act, but it has not been done, and there is no other alternative remedy available to the aggrieved party.

# **Legal Foundation and Constitutional Provisions:**

- Article 32 of the Indian Constitution provides for the right to move the Supreme Court directly for the enforcement of fundamental rights. It allows for the issuance of writs, including Mandamus, to ensure the protection of such rights.
- Article 226 of the Indian Constitution grants the High Courts the power to issue writs, including Mandamus, for the enforcement of fundamental rights and other legal rights.

The writ of Mandamus is essentially a remedy for the **failure of public officials or authorities** to act as required by law. It compels them to carry out their statutory duties or act within their jurisdiction in accordance with the law.

## **Definition and Meaning:**

- **Mandamus** is a Latin word that means "We command." It is a judicial remedy issued by a court to a lower court, tribunal, or public authority to compel it to perform a public or statutory duty.
- The writ of Mandamus is issued **against public authorities** or government officials who have failed to perform their legal duties. It cannot be issued against private individuals or private entities.

#### **Conditions for Issuance of Writ of Mandamus:**

To obtain the writ of Mandamus, the following conditions must be met:

#### 1. Existence of a Legal Duty:

- o The public authority or official must have a **clear legal duty** to perform the act, and the duty must be enforceable by law.
- This duty can arise from statutes, rules, regulations, or the Constitution itself. If no legal duty exists, the writ cannot be issued.
- 2. Omission or Failure to Perform the Duty:

o There must be a **failure or refusal** to perform the legal duty. Mandamus is not issued for acts that have been properly performed or for discretionary actions.

## 3. No Other Adequate Remedy:

o The writ is issued when there is no alternative or equally effective remedy available to the petitioner. If the petitioner has another remedy available, such as a regular suit or appeal, Mandamus will not be issued.

#### 4. The Duty Must Be Ministerial and Not Discretionary:

- o Mandamus is issued in cases where the duty is **ministerial** (i.e., clear, mandatory, and specific) and not **discretionary**. Discretionary decisions are left to the judgment of the authority and cannot be compelled by Mandamus.
- For example, if a government officer has the discretion to grant or deny a license,
   Mandamus cannot compel them to grant it unless there is a legal obligation to do so in a specific situation.

*Conclusion:* The Writ of Mandamus serves as an essential legal tool to ensure that public authorities and officials perform their legal duties when they neglect to do so. It promotes administrative accountability, ensuring that the government and its officers act in accordance with the law and fulfill their obligations. The writ can compel the performance of statutory or ministerial duties, but it cannot be used to interfere with discretionary decisions or compel the exercise of discretionary powers in a particular manner. By enforcing natural justice and ensuring fairness in administrative processes, Mandamus helps uphold the rule of law in Indian administrative law.

## Doctrine of sovereign immunity.

The **doctrine of sovereign immunity** is a principle in both domestic and international law that shields the **sovereign state** (or the government) from being sued in its own courts without its consent. In essence, it holds that the state cannot be sued for its official acts unless it waives its immunity. This concept is grounded in the idea that the government, as a representative of the sovereignty of the state, should not be subjected to the jurisdiction of its own courts.

**Legal Basis of Sovereign Immunity in India:** In India, the doctrine of sovereign immunity has been a subject of significant judicial interpretation, and its application is rooted in the Constitution of India, various statutes, and judicial decisions.

**1. Article 300 of the Indian Constitution:** Article 300 of the Indian Constitution provides the legal foundation for sovereign immunity in India. It states:

"The Government of India may sue or be sued in the name of the Union of India, and the Government of a State may sue or be sued in the name of the State."

While Article 300 permits the government (both central and state) to be sued, it also reflects the principle that the government enjoys certain immunities in the exercise of sovereign functions. This immunity is not absolute but is limited to actions related to **sovereign functions**.

• **Sovereign functions** refer to those acts that are associated with the governance of the state, such as defense, diplomacy, law and order, and the regulation of public resources.

- The **government's liability** extends to acts performed in its capacity as a **legal person** for its **commercial activities** or **public services**, where no sovereign immunity applies.
- **2. Sovereign Immunity in Judicial Precedents:** Indian courts have interpreted the doctrine of sovereign immunity in various cases, and the doctrine has been restricted to some extent over time, especially as the state is expected to act in accordance with principles of justice, equity, and good conscience.
  - R. D. Shetty v. International Airport Authority of India (1979): The Supreme Court held that the sovereign immunity principle does not apply in cases where the government acts in a commercial capacity. In this case, the government could be held liable in a contractual dispute because the matter related to a commercial activity, not an exercise of sovereign powers.
  - State of Rajasthan v. Union of India (1977): The Supreme Court ruled that while the state enjoys sovereign immunity, the immunity is not absolute. The state may be sued for non-sovereign or non-public functions.
  - K.K. Verma v. Union of India (1954): This case recognized the principle of sovereign immunity under the Constitution, emphasizing that the government could not be sued without its consent. However, the Court made it clear that this immunity only extended to acts of a sovereign nature, not those of a private or commercial nature.

Conclusion: The doctrine of sovereign immunity plays a critical role in defining the limits of government liability in India. It serves as a shield for the government when it is exercising its sovereign powers, but it does not provide absolute immunity. Judicial decisions have increasingly emphasized a more accountable and transparent government, with exceptions and limitations to sovereign immunity in cases of commercial activities, contractual disputes, and tortious acts. The Indian judiciary has continually refined this doctrine to balance the state's need for immunity with citizens' right to justice.

#### Lok Ayukta.

The **Lok Ayukta** is an **anti-corruption authority** or **ombudsman** at the state level in India. The term "Lok Ayukta" is derived from the **Hindi** words *Lok* (people) and *Ayukta* (appointed or designated person), meaning "an authority designated to hear the grievances of the people". The Lok Ayukta institution was established to address the grievances of the citizens against public officials and ensure transparency, accountability, and justice in the functioning of the government. It investigates allegations of corruption, misconduct, and maladministration by public servants, including those in government offices.

# **Legal Foundation:**

- 1. The Lok Ayukta Act, 1971: The Lok Ayukta and Uplokayuktas Act, 1971 was passed by the Indian Parliament to establish the office of Lok Ayukta in states. Under the Act, each state is empowered to create its own Lok Ayukta institution with specific powers to investigate allegations of corruption, maladministration, and other offenses committed by public servants.
- 2. Article 323A of the Indian Constitution:
  - Article 323A was inserted into the Indian Constitution through the 42nd Amendment Act, 1976. It empowers the Parliament to establish tribunals for the adjudication of disputes and matters concerning the administration of justice, including the establishment of a Lok Ayukta.

- o It provides for the establishment of **Lok Ayuktas** for the investigation of grievances against public servants, with the aim of improving public administration and ensuring accountability in governance.
- 3. State-Level Legislation: Every state in India has its own law establishing the institution of Lok Ayukta with specific provisions suited to its own administrative and judicial framework. For example, Maharashtra has its Lok Ayukta Act, 1971, while Karnataka passed its Karnataka Lok Ayukta Act, 1984.

## Functions and Powers of Lok Ayukta:

1. **Investigating Allegations of Corruption and Misconduct:** The primary function of the **Lok Ayukta** is to investigate allegations of corruption, misconduct, or abuse of power by public servants, including government officials, ministers, members of the legislature, and others holding public office.

## 2. Complaint Redressal Mechanism:

- Citizens can file complaints with the Lok Ayukta regarding any misuse of power or corrupt activities by public officials. The Lok Ayukta has the power to investigate these complaints and issue appropriate directions.
- The complaints can relate to matters of financial misconduct, misuse of authority, favoritism, malpractices in government procurement, or other forms of corruption.

## 3. Power to Conduct Investigations:

- The **Lok Ayukta** can summon witnesses, examine documents, and even recommend action against individuals involved in corruption. It has investigative powers similar to those of a court, and it can examine individuals under oath and take evidence.
- The **Lok Ayukta** can also conduct inquiries against the chief minister, ministers, and senior bureaucrats, though in certain cases, such investigations require the consent of the governor or the state legislature.

#### 4. Recommendations and Actions:

- After investigating a complaint, the **Lok Ayukta** can make recommendations to the government, such as the **imposition of penalties** or **disciplinary actions** against the guilty individuals.
- The government is expected to act on the **recommendations** of the **Lok Ayukta**. If the government fails to act on the recommendations within a certain period, the **Lok Ayukta** can approach the court for enforcement.
- o However, the **recommendations** of the **Lok Ayukta** are not legally binding, but they carry significant moral and political weight.
- 5. **Transparency and Accountability:** The **Lok Ayukta** helps bring transparency in government functioning by holding public servants accountable for their actions. It ensures that public resources are not misused and that government officials perform their duties ethically.

*Conclusion:* The Lok Ayukta plays a critical role in promoting good governance, transparency, and accountability in India. While it is an important institution for addressing grievances against corruption and misconduct by public servants, its effectiveness depends on the independence of its functioning, the political will to implement its recommendations, and the public's awareness of its role. To achieve its full potential, the Lok Ayukta needs to be empowered with stronger legal provisions, a more streamlined mechanism for action, and public support to combat corruption at all levels of government.



#### Part B

## Long Answer Questions

- 1. Define administrative law and discuss its nature and scope.
- 2. Administrative Law witnessed rapid growth- Elucidate?

Or

Discuss the reasons for growth of Administrative law.

Or

Discuss the reasons for growth of Administrative Law after 21st Century.

Administrative law is the branch of law that governs the activities of administrative agencies of government. It involves the rules, regulations, and legal principles that oversee the actions of government bodies, including their functions of rule-making, adjudication, enforcement, and administration. Administrative law defines the powers and duties of administrative officers, establishes procedural fairness in decision-making, and provides remedies to individuals affected by administrative actions. In essence, administrative law can be described as the law that governs the exercise of administrative authority, ensuring that government actions are legal, fair, and reasonable.

#### **Nature of Administrative Law:**

- 1. **Substantive Nature:** Administrative law is concerned with the substance of administrative actions, such as the legal authority of government agencies to act in specific areas. It defines the scope of power granted to administrative authorities by the legislature, including the creation of regulations, enforcement measures, and the power to make decisions affecting individuals and organizations.
- 2. **Procedural Nature:** Administrative law also regulates the procedures followed by administrative agencies when exercising their powers. This includes the process of rule-making, adjudication, investigation, and enforcement of laws. Procedural fairness (also known as **natural justice**) is a key principle, which ensures that individuals affected by administrative decisions are given an opportunity to be heard and to present their case.
- 3. **Judicial Nature:** While administrative agencies are not part of the judiciary, administrative law has a significant judicial dimension. Courts play a vital role in reviewing the actions of administrative bodies through **judicial review** to ensure that administrative actions do not exceed the authority granted to them by law, violate fundamental rights, or breach the principles of natural justice.

4. **Evolving Nature:** Administrative law has evolved in response to the growing complexity of government functions. As governments have become more involved in regulation, welfare, and administration, the scope of administrative law has expanded to cover a wide range of issues, including public policy, economic regulation, social welfare, and more.

#### **Scope of Administrative Law:**

The scope of **administrative law** is vast and multifaceted, covering various areas of government activities. It primarily involves the relationship between the **state** (or government) and **individuals** or organizations. Below are the major areas that fall within the scope of administrative law:

# 1. Rule-Making and Legislation:

- o **Rule-making** refers to the authority of administrative agencies to create detailed rules, regulations, and guidelines to implement and enforce laws passed by the legislature.
- These regulations govern various sectors, such as taxation, social security, labor, and the environment.
- o In India, delegated legislation is an essential aspect of administrative law. For example, rules framed by the government under specific statutes like the Environment Protection Act, 1986, or the Factories Act, 1948.

## 2. Adjudication and Dispute Resolution:

- Administrative agencies often have the power to resolve disputes and adjudicate matters within their jurisdiction.
- o This could involve settling claims, granting licenses, resolving regulatory violations, or determining eligibility for public benefits.
- For example, the Central Administrative Tribunal (CAT) in India resolves disputes involving public servants and the Consumer Disputes Redressal Forums resolve consumer complaints.

## 3. Enforcement and Regulation:

- o Administrative law encompasses the enforcement of laws through administrative agencies.
- Agencies like the Income Tax Department, Customs and Excise Department, and Central Bureau of Investigation (CBI) use administrative law to implement and enforce laws, conduct investigations, and take regulatory actions.

#### 4. Judicial Review of Administrative Actions:

- One of the fundamental aspects of administrative law is the **judicial review** of administrative decisions. Courts in India have the power to review the actions of administrative authorities to ensure they are not ultra vires (beyond their legal power or authority), arbitrary, or unfair.
- Courts ensure that administrative agencies act within their jurisdiction and comply with the principles of natural justice.
- Article 226 of the Indian Constitution provides for judicial review by the High Courts to challenge unlawful or unjust administrative actions.

#### 5. Natural Justice and Fairness:

- Administrative law includes the principles of natural justice, which ensure fairness in decision-making.
- Key principles include:

- Audi alteram partem (right to be heard): The affected party must be given an opportunity to present their case before any adverse action is taken.
- Nemo judex in causa sua (no one can be a judge in their own case): The decision-maker must be impartial and unbiased.
- These principles safeguard citizens from arbitrary actions by public authorities.

#### 6. Public Administration and Welfare:

- o Administrative law regulates various aspects of public administration and welfare policies, including social security, health, education, and housing.
- Administrative bodies administer welfare schemes such as public distribution systems, employment schemes, and pension systems, ensuring that resources are distributed fairly and in compliance with the law.

# 7. Regulatory Functions:

- Administrative law is involved in regulating industries, sectors, and professions to ensure compliance with standards and laws. This includes sectors such as **telecommunications**, **energy**, **banking**, and **public utilities**.
- Regulatory bodies like the Telecom Regulatory Authority of India (TRAI) and the Securities and Exchange Board of India (SEBI) have administrative and adjudicatory powers.

# 8. Citizen's Rights and Remedies:

- Administrative law safeguards the rights of citizens by ensuring that they have avenues for redress in case they are aggrieved by administrative decisions.
- Remedies include the right to approach courts through writ petitions (under Article 32 and Article 226 of the Constitution), appeals to higher authorities, and compensation for wrongful actions.

Conclusion: Administrative law is a dynamic and essential area of law that governs the interaction between individuals and the state. It provides mechanisms for regulating government activities, ensuring that public authorities act within their powers, respect citizens' rights, and adhere to principles of justice and fairness. The scope of administrative law is broad, ranging from regulation and rule-making to adjudication and enforcement, and it plays a crucial role in promoting accountability, transparency, and good governance.

# Examine the concept of Theory of Separation of Power in India, UK & USA.

The **Theory of Separation of Powers** is a doctrine that proposes the division of government into three distinct branches: the **Legislature**, the **Executive**, and the **Judiciary**. The purpose of this division is to prevent the concentration of power in any single entity, ensuring a system of checks and balances. This theory was first articulated by **Montesquieu** in his seminal work *The Spirit of the Laws* (1748), advocating for the separation of powers to safeguard individual liberties and prevent tyranny.

The implementation of this theory varies across different countries, shaped by their historical context, political systems, and constitutional frameworks. The **separation of powers** in India, the **United Kingdom**, and the **United States of America** presents distinctive features due to the variations in their governmental structures.

## 1. The Theory of Separation of Powers in India:

India follows a parliamentary system of government, which is based on the Westminster model inherited from the United Kingdom. However, the application of the separation of powers in India is somewhat modified by its constitutional framework and the principles of parliamentary democracy.

# **Key Features:**

#### 1. Parliamentary System:

- o In India, the Legislature, Executive, and Judiciary are separate, but there is an overlap between the Executive and Legislature. The Prime Minister and the Council of Ministers are members of the Legislature (Lok Sabha and Rajya Sabha), and they derive their authority from the legislature. This interconnection creates a fusion of powers in the executive-legislative relationship.
- Article 75 of the Indian Constitution states that the Council of Ministers is responsible to the Lok Sabha (House of the People).

#### 2. Judiciary's Role:

- o The Judiciary in India is independent and has the power of judicial review. The Supreme Court of India plays a crucial role in ensuring that the Legislature and Executive act within their constitutional limits.
- o Article 13 grants the Judiciary the power to declare any law inconsistent with the Constitution as void.
- o The **Judicial Review** is a tool through which the judiciary checks the constitutionality of laws passed by the legislature and actions of the executive, safeguarding the rights of citizens and ensuring the rule of law.

## 3. Overlapping Powers:

o While the three branches are separated, the **fusion of powers** in the **Executive** and **Legislature** can lead to a concentration of power in the hands of the ruling party or coalition. This is a distinctive feature of India's parliamentary system, which differs from the **clear separation of powers** seen in the United States.

#### 4. Constitutional Provisions:

- The Indian Constitution does not have a rigid separation of powers. **Article 50** of the Constitution calls for the separation of the judiciary from the executive, but this is not fully realized in practice, particularly at the state level.
- The **President of India** also has certain discretionary powers, which, while not executive in nature, place the head of state in a somewhat overlapping position between the Executive and the Legislature.
- **2.** The Theory of Separation of Powers in the United Kingdom: The United Kingdom follows a parliamentary system and does not have a written constitution like India or the USA. Therefore, the separation of powers is more a matter of convention than constitutional law.

#### **Key Features:**

#### 1. Fusion of Powers:

Unlike India and the USA, the UK operates on a fusion of powers between the Executive
and the Legislature. The Prime Minister and the Cabinet are drawn from the House of
Commons, the lower house of Parliament, and are accountable to Parliament.

The **monarch** (the **Executive**) plays a largely ceremonial role, while actual power rests with the **Prime Minister** and the **Cabinet**. The fusion of power between the **Legislature** and the **Executive** is one of the most distinguishing features of the British system.

## 2. Judiciary's Role:

- o The **Judiciary** is independent, but its role is less prominent in the context of parliamentary sovereignty. In the UK, **Parliament** is considered **sovereign**, meaning that the judiciary does not have the power of **judicial review** over Acts of Parliament. This is in stark contrast to India and the USA, where judicial review is an essential feature of the constitutional framework.
- o However, the **Human Rights Act, 1998** and the principle of **judicial independence** ensure that the judiciary has some authority in reviewing administrative actions, though the scope is limited compared to India and the USA.

#### 3. Checks and Balances:

- Despite the fusion of powers, there are still mechanisms for **checks and balances**, such as the requirement for the **Prime Minister** to retain the confidence of the **House of Commons** to remain in power. If the **House of Commons** passes a **vote of no confidence**, the **Prime Minister** and the **Cabinet** must resign.
- The **House of Lords** serves as a revising chamber that provides scrutiny to legislation, albeit in a non-legislative (advisory) capacity.

#### 4. Conventions and Traditions:

- The UK's separation of powers is governed more by **conventions** than written laws. These conventions, such as the independence of the judiciary and the accountability of the executive to the legislature, are upheld by **tradition** and are not enshrined in a written constitution.
- **3.** The Theory of Separation of Powers in the United States of America: The USA is a federal republic with a clear separation of powers between the Legislature, Executive, and Judiciary, which is explicitly laid out in the Constitution.

#### **Key Features:**

#### 1. Clear Division of Powers:

- The **Executive**, **Legislature**, and **Judiciary** are distinct and operate independently. The **President** (Executive) is separate from the **Congress** (Legislature), and the **Judiciary** (Federal Courts) is independent of both.
- The **separation of powers** in the USA is strict and rigid, with no overlap between the functions of the branches. The **President** cannot be a member of **Congress**, and **Judges** of the **Supreme Court** are appointed for life and cannot be removed by the President or Congress, except for impeachment on grounds of misconduct.

# 2. Checks and Balances:

- o A defining feature of the US system is the system of **checks and balances**, where each branch of government has powers that allow it to limit or check the actions of the other branches. For example:
  - The **President** can veto legislation passed by **Congress**.
  - Congress can override a veto with a two-thirds majority vote.

- The Judiciary (through judicial review) can declare laws passed by Congress or actions taken by the Executive as unconstitutional.
- o This system ensures that no single branch becomes too powerful and that there is a constant balance of power.

#### 3. Judicial Review:

The **Judiciary** in the USA has the power of **judicial review**, which allows courts to declare laws passed by **Congress** or actions taken by the **Executive** as unconstitutional. This power was established in the landmark case of **Marbury v. Madison** (1803), and it is a critical element of the separation of powers in the US system.

## 4. Independent Judiciary:

o The **Judiciary** in the USA is completely independent. Judges, particularly **Supreme Court Justices**, serve for life, ensuring their independence from political pressures. The **Judiciary** acts as a guardian of the **Constitution**, and its role in **judicial review** is central to maintaining the separation of powers.

Feature	India	United Kingdom	USA
System of	Parliamentary system,	Parliamentary system,	Federal system, clear
Government	fusion of powers	fusion of powers	separation
Legislature &	Fusion of powers (PM	Fusion of powers (PM &	Separation of powers
Executive	& Cabinet)	Cabinet)	(Congress & President)
Judiciary	Independent, Judicial	Independent, limited	Independent, Judicial
	Review	review of Parliament	Review
Constitutional	Written Constitution	Unwritten Constitution	Written Constitution
Framework	(flexible)	(based on conventions)	(rigid)
Checks and	Limited (executive-	Parliament Sovereignty,	Strong checks and
Balances	legislature fusion)	limited judicial review	balances between
			branches

*Conclusion:* The Theory of Separation of Powers operates differently across India, the United Kingdom, and the United States. While India and the UK incorporate a fusion of powers between the Executive and Legislature, the USA has a strict separation of powers, creating clear boundaries between the branches. Despite the differences in structure, all three systems aim to ensure accountability, transparency, and protection of individual rights through their respective systems of checks and balances.

# 3. Define 'Administrative Law' and discuss the relation between 'Constitutional Law' and 'Administrative Law'.

Administrative Law is the body of law that governs the activities of administrative agencies of government. It includes the rules, regulations, and principles that govern the creation and operation of government agencies, as well as their powers to enact regulations, enforce laws, adjudicate disputes, and manage administrative procedures. Administrative law focuses on the legal limits on administrative powers, the procedural fairness in administrative decision-making, and the remedies available to individuals who are adversely affected by administrative actions.

In a broader sense, administrative law seeks to regulate the functioning of government bodies to ensure they act within their legal authority and respect the rights of individuals, thus maintaining accountability and transparency in public administration.

# **Key Functions of Administrative Law:**

- 1. **Rule-making (Legislation by Agencies):** Administrative bodies have the power to make detailed rules and regulations within the framework of laws enacted by the legislature. These regulations are binding and govern specific sectors like health, taxation, and social security.
- 2. **Adjudication (Decision-making):** Administrative agencies also resolve disputes and pass orders in cases involving regulatory violations, entitlement claims, and licensing matters.
- 3. **Enforcement (Regulatory Powers):** Administrative bodies are responsible for the enforcement of various laws and ensuring compliance by individuals and organizations.
- 4. **Judicial Review:** Courts can review administrative actions to ensure they comply with legal norms, principles of natural justice, and constitutional provisions.

Relation between Constitutional Law and Administrative Law: While Constitutional Law and Administrative Law are distinct areas of law, they are closely related and interdependent in several important ways.

#### 1. Constitutional Law as the Source of Administrative Law:

- Constitutional Law lays down the fundamental framework within which administrative actions take place. It defines the structure of the government and allocates powers to the three branches: Legislature, Executive, and Judiciary.
- The Constitution provides the authority for administrative bodies to act. For example, the Indian Constitution empowers the executive (under Article 73) to exercise executive power for the enforcement of laws made by the Legislature.
- The Constitution also outlines the functions of public administration in relation to citizens' rights, such as protecting fundamental rights under Part III of the Indian Constitution. Administrative law ensures that these rights are not violated by the executive.

## 2. Administrative Law Operates Within the Constitutional Framework:

- Administrative Law is confined to the limits set by the Constitution. Any power or authority exercised by an administrative body must be in accordance with the Constitution. This means administrative actions must be lawful, reasonable, and just, aligning with the constitutional provisions.
- In India, **Article 13** of the Constitution empowers the **Judiciary** to strike down any administrative action or law that is inconsistent with the Constitution. This aligns with the **Judicial Review** function of administrative law.
- Administrative bodies, such as the **Central Administrative Tribunal (CAT)** or **Election Commission**, derive their powers from the Constitution, and their actions are subject to review by constitutional courts to ensure they do not violate constitutional principles.

#### 3. Fundamental Rights and Administrative Law:

- Constitutional Law safeguards individual rights through Fundamental Rights. Administrative Law must operate within these constitutional limits, ensuring that the actions of administrative bodies do not infringe upon citizens' fundamental rights.
- For instance, **Article 14** guarantees **equality before the law**, and administrative bodies are required to ensure that their actions are non-arbitrary and non-discriminatory. Any violation of this principle can lead to judicial review and the striking down of such administrative actions.
- Article 21 provides the right to life and personal liberty, which administrative actions (such as detention or surveillance) must respect. Administrative law ensures that any administrative decision affecting fundamental rights is fair and reasonable.

#### 4. Power of Judicial Review:

- Administrative law and constitutional law are connected through the power of **judicial review**. The judiciary reviews the constitutionality of actions taken by the executive and administrative bodies.
- In India, Article 32 and Article 226 give individuals the right to challenge administrative actions in the Supreme Court and High Courts, respectively, if they believe those actions violate their fundamental rights or exceed the powers granted by law.
- The **judicial review** of administrative actions ensures that executive actions do not exceed constitutional authority and that administrative bodies act within the framework of law, keeping in mind the principles of **natural justice**.

## 5. The Relationship with Delegated Legislation:

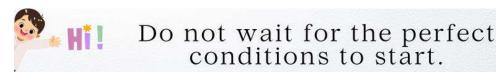
- Constitutional Law often delegates power to the Executive to make laws or regulations on certain matters. This delegation of power is called **delegated legislation** and is a critical part of administrative law.
- In India, Article 245 grants the Legislature the power to make laws for the entire country or specific states, but it may delegate some of this power to administrative bodies to enact more detailed regulations and rules. This form of legislation allows administrative bodies to regulate areas requiring specialized knowledge and is subject to constitutional limits to prevent abuse of power.

## 6. The Role of Administrative Agencies in the Execution of Laws:

- Constitutional law outlines the responsibilities of the **Executive**, which is primarily tasked with executing and enforcing laws passed by the **Legislature**. Administrative law governs how these agencies carry out their duties.
- For example, under the **Indian Constitution**, the **Executive** (headed by the President) is responsible for implementing the laws made by Parliament. Administrative law ensures that this implementation is done fairly, efficiently, and in accordance with legal principles.

*Conclusion:* While Constitutional Law deals with the structure, powers, and functions of government and protects fundamental rights, Administrative Law deals with the functioning of administrative agencies and their relationship with individuals. Both branches are closely linked, as administrative law operates within the framework provided by constitutional law, ensuring that administrative bodies function in a

manner consistent with constitutional principles. The Constitution provides the foundation upon which administrative law is built, establishing the legitimacy of administrative actions and ensuring that they adhere to the rule of law, due process, and fundamental rights. At the same time, administrative law ensures that the Executive and Legislature remain accountable, transparent, and act within the boundaries of the Constitution.





4. A man should not be a judge in his own cause-Discuss.

The maxim "Nemo judex in causa sua" is a well-established principle of natural justice, which translates to "no one should be a judge in his own cause." This fundamental concept underlines the importance of impartiality and fairness in the judicial process. It asserts that a person should not be a decision-maker in a case where they have a personal interest, either directly or indirectly, in the outcome of the case. The principle serves as a safeguard against bias, ensuring that justice is not only done but is seen to be done.

1. The Importance of Impartiality in Justice: The essence of this maxim lies in the belief that justice can only be truly served when the decision-maker is impartial and unbiased. A judge, whether in a court of law or in an administrative capacity, must remain neutral in adjudicating disputes. If the decision-maker has a personal interest or stake in the outcome of the case, their impartiality may be compromised, leading to unfair and unjust decisions.

## **Key Elements:**

- **Personal Interest:** The decision-maker should not have any personal, financial, or emotional connection to the matter at hand, as it can influence their decision.
- Avoiding Conflicts of Interest: A judge must recuse themselves from any case where they have a conflict of interest, whether it is direct (e.g., being a party to the dispute) or indirect (e.g., having a personal relationship with one of the parties).
- 2. Application of the Principle in Legal Systems: The Indian Constitution and Indian judicial system strongly adhere to the maxim of impartiality in decision-making. The doctrine of natural justice ensures that the principle "Nemo judex in causa sua" is followed. The right to a fair trial under Article 14 of the Indian Constitution guarantees equality before the law and mandates that no individual can be subjected to biased or arbitrary decisions.

#### **Relevant Provisions:**

- **Article 14:** Guarantees the right to equality before the law and equal protection of the laws. This inherently means that justice must be dispensed without bias, favoritism, or prejudice.
- **Judicial Precedents:** The Indian judiciary has time and again emphasized the importance of impartiality in decisions. In the case of **Maneka Gandhi v. Union of India** (1978), the **Supreme**

**Court** highlighted the need for fairness and natural justice, indirectly underscoring the importance of avoiding conflicts of interest.

In **administrative law**, this principle is of utmost importance in decision-making by administrative bodies and tribunals. If an administrative authority has a stake in the case or is connected to one of the parties, its decisions could be challenged for **lack of fairness** and **bias**.

For instance, the **Central Administrative Tribunal (CAT)** or other quasi-judicial bodies must ensure that members do not have personal interests in the outcome of cases, thereby protecting individuals' rights to a fair hearing.

#### **Judicial Precedents in India:**

- In **R. v. Sussex Justices** (1924), the English case where the principle was established, the presiding judge had a personal interest in a case involving his own company. This led to a challenge on grounds of bias, and the case was eventually decided in favor of the maxim "no one should be a judge in his own cause".
- The Indian Supreme Court, in Ashok Kumar Yadav v. Union of India (1985), emphasized that "Justice must not only be done but must also appear to be done," which implies that no person who has a vested interest in the outcome should decide the case.

#### 3. The Doctrine of "Natural Justice":

The principle of "Nemo judex in causa sua" is part of the broader concept of natural justice, which is designed to protect an individual's rights and ensure fairness in the decision-making process. Natural justice is built on two core principles:

- 1. Audi alteram partem (Hear the other side): No person should be condemned without being heard, and all parties must have an opportunity to present their case.
- 2. Nemo judex in causa sua (No one should be a judge in their own cause): A judge must be impartial and free from bias.

Together, these principles ensure that administrative bodies, courts, or any other quasi-judicial authority operate fairly and justly.

## 4. Exceptions to the Rule:

While the rule of "Nemo judex in causa sua" is a fundamental tenet of justice, there are some instances where exceptions may apply:

- 1. **Mandatory Recusal:** In certain cases, a judge may voluntarily recuse themselves from a case if they feel that their impartiality might be compromised. Recusal is a safeguard that prevents any appearance of bias.
- 2. **Public Interest and Emergency:** In some exceptional cases, courts or decision-making authorities might proceed with a case even if there is a slight personal connection, especially if no other adjudicator is available, or if it involves the **public interest**.

- 3. **De Minimis Exceptions:** In rare instances, where the personal interest or connection is minimal and does not affect the decision, the principle may not be strictly enforced. However, such instances are rare and must be handled carefully.
- **5. Practical Challenges and Concerns:** The implementation of this principle is often challenged in practice, especially in the case of **administrative tribunals**, **political appointments**, and **family-related disputes**. Some of the practical issues include:
  - **Complex Conflicts of Interest:** In administrative or political bodies, a conflict of interest may not always be obvious. For instance, a judge or administrative official may have indirect personal ties or associations that could affect impartiality, even if not immediately evident.
  - **Public Perception:** Even if no bias exists, public perception of bias can undermine confidence in the judicial system. Therefore, ensuring transparency and the appearance of impartiality is crucial.

Conclusion: The maxim "Nemo judex in causa sua" is a cornerstone of natural justice and an essential principle in ensuring fairness, impartiality, and the rule of law in both judicial and administrative proceedings. The Indian legal system, along with other legal systems around the world, upholds this principle to ensure that decisions are made based on merit, free from personal bias or conflicts of interest. To preserve the integrity of the justice system, it is imperative that decision-makers, whether judges or administrative bodies, recuse themselves when they have a personal interest in the outcome of a case, and that their actions are transparent and free from any semblance of bias. Ultimately, the fair and just application of the principle ensures that justice is not only done but is seen to be done.

# 5. Give an account on judicial Activism and Public Interest Litigation?

Judicial Activism and Public Interest Litigation (PIL) are significant developments in the legal landscape of India. These concepts have played a crucial role in shaping the evolution of the Indian judicial system by expanding its role in safeguarding fundamental rights, ensuring social justice, and holding the executive and legislature accountable. Though related, judicial activism and PIL address different aspects of judicial involvement in public matters.

1. Judicial Activism: Judicial Activism refers to the proactive role taken by the judiciary in interpreting laws, sometimes even making new laws or expanding existing ones, in a way that promotes justice, equality, and fairness in society. It involves judges taking an active stance in protecting the rights of individuals and ensuring that laws are interpreted in a manner that reflects contemporary issues, societal needs, and fundamental rights.

#### **Key Features of Judicial Activism:**

- Expanding the Role of the Judiciary: In judicial activism, the judiciary goes beyond its traditional role of merely interpreting the law. It actively seeks to influence public policy and administrative decisions, often stepping into areas traditionally handled by the executive or legislature.
- Innovative Interpretation of Laws: Courts may adopt a liberal and dynamic interpretation of the Constitution and laws to address emerging societal issues that were not anticipated by the framers of the law.

- **Promotion of Justice and Equality:** Judicial activism aims to promote social justice, particularly for marginalized and vulnerable sections of society. It seeks to bridge the gap between law and the reality of societal conditions.
- Expansion of Fundamental Rights: Judicial activism has been instrumental in expanding the scope of fundamental rights under the Indian Constitution, especially through judicial review and interpretation.

## **Examples of Judicial Activism in India:**

- 1. **Right to Life (Article 21)**: In the landmark case of **Maneka Gandhi v. Union of India** (1978), the **Supreme Court** expanded the meaning of **Right to Life** under **Article 21** of the **Indian Constitution**, holding that the right to life includes the right to live with dignity. This interpretation went beyond the narrow meaning of merely existing to include the right to personal liberty and a dignified life.
- 2. Environmental Jurisprudence: The Supreme Court has played an active role in environmental protection, especially through Public Interest Litigation (PIL). The case of M.C. Mehta v. Union of India (1986) is one such example, where the Court ordered measures to control pollution in Delhi and the Ganga river.
- 3. **Right to Privacy**: The **Supreme Court**'s judgment in **K.S. Puttaswamy v. Union of India** (2017), recognizing the **right to privacy** as a fundamental right under **Article 21**, is another example of judicial activism, where the Court interpreted the Constitution in light of modern realities, addressing concerns of surveillance and individual autonomy.

#### **Criticism of Judicial Activism:**

- Overreach of Judicial Power: Critics argue that judicial activism leads to judicial overreach, where judges assume powers that are beyond their constitutional role and usurp the functions of the legislature and executive.
- **Undemocratic:** Some critics believe that judicial activism undermines democratic principles by giving unelected judges too much power to shape public policy.
- Lack of Accountability: Since judges are not elected, their activism can be seen as a form of unelected, unaccountable decision-making.

## 2. Public Interest Litigation (PIL)

**Public Interest Litigation (PIL)** refers to the legal procedure through which a member of the public or an organization can approach the courts to seek judicial remedy for a matter of **public interest**. PIL allows individuals or groups to file cases to protect the rights of a **larger community** or **social justice issues**, even if they themselves are not directly affected by the issue.

#### **Key Features of PIL:**

• Access to Justice for the Underprivileged: PIL serves as an essential tool for providing access to justice for marginalized and disadvantaged sections of society who may not have the means to approach the courts.

- **Filing by Third Parties:** Unlike traditional litigation, PIL permits third parties (such as NGOs, social activists, or concerned citizens) to file cases on behalf of the affected parties or in matters of public interest.
- Involvement in Social and Environmental Issues: PIL is often used to address issues like environmental protection, human rights violations, public health concerns, corruption, and illegal state actions.
- Judicial Intervention for Social Reform: PIL has often been invoked to seek judicial intervention for the protection of fundamental rights, environmental conservation, consumer rights, and public accountability.

#### Landmark PIL Cases in India:

- 1. Rural Litigation and Entitlement Kendra v. State of U.P. (1985): In this case, the Supreme Court took up the issue of mining in the Doon Valley and ordered a halt to mining operations to protect the environment.
- 2. **M.C. Mehta v. Union of India** (1986): The Court used PIL to enforce environmental regulations, compelling the government to take measures to control pollution in the Ganga and set up industries in a more environmentally sustainable manner.
- 3. **Bhopal Gas Tragedy** (1984): PIL was used to bring justice for the victims of the Bhopal gas leak tragedy, where thousands were affected by the gas leak from a chemical factory. PIL was instrumental in securing compensation for the victims.
- 4. Right to Education (RTE) Case: The Supreme Court used PIL to enforce the Right to Education under Article 21A, ensuring free and compulsory education for children between the ages of 6 and 14, as per the Right of Children to Free and Compulsory Education Act, 2009.

#### PIL and Fundamental Rights:

- Enforcement of Fundamental Rights: PIL is a significant tool for the enforcement of fundamental rights guaranteed under the Indian Constitution, particularly for marginalized groups like workers, women, children, tribals, and the poor.
- Expansion of Scope: PIL has expanded the scope of fundamental rights, especially the right to clean environment, right to health, and right to education, under Articles 21 (right to life and personal liberty) and Article 14 (right to equality).

#### **Criticism of PIL:**

- **Misuse of PIL**: In some cases, PIL has been misused for personal gains, causing unnecessary litigation and burdening the judicial system. Courts have often expressed concerns about frivolous PILs filed for publicity or political motives.
- **Judicial Overreach**: Like judicial activism, PIL also faces criticism for judicial overreach. Critics argue that the judiciary is intruding into the domain of the executive and legislature by making policy decisions.
- Lack of Standing: In PIL, since anyone can approach the court, there are concerns about the lack of standing and whether third-party interventions are appropriate in some cases.

Conclusion: Both Judicial Activism and Public Interest Litigation (PIL) have played vital roles in the evolution of the Indian legal system, especially in the areas of social justice, human rights, and environmental protection. They have enhanced the role of the judiciary in ensuring that the government fulfills its responsibilities towards its citizens, especially the marginalized and vulnerable sections of society. While both concepts have significantly contributed to the expansion of fundamental rights and public welfare, they are not without their challenges. The judiciary must carefully balance its activism and intervention, ensuring that it does not overstep its constitutional mandate while still promoting justice and fairness in society.



6. Evaluate the position of government's liability for contracts. What are the Constitutional restrictions on such contracts?

Or

Discuss the contractual liability of government.

The **government's liability for contracts** in India is an essential aspect of **administrative law** and **public law**, as it determines how the government can be held accountable for its actions and agreements. While the government, like any other legal entity, can enter into contracts, its liability is subject to certain limitations and constitutional restrictions that safeguard public interests and maintain the rule of law.

## 1. The Position of Government's Liability for Contracts

The government, like an individual or a corporation, has the **capacity to enter into contracts** under **Article 299** of the **Indian Constitution**. This article lays down the legal framework governing contracts involving the government, ensuring that the government is bound by the terms of contracts, provided these contracts adhere to the prescribed legal formalities.

## **Key Provisions:**

- Article 299 of the Indian Constitution: This article governs contracts made by the President or Governor (on behalf of the Union or State government). It states that:
  - o Article 299(1): "All contracts made in the exercise of the executive power of the Union or of a State shall be expressed to be made by the President or the Governor, as the case may be, and all such contracts shall be executed on behalf of the President or the Governor by such persons and in such manner as he may direct or authorize."
  - Article 299(2): "A contract made in contravention of the provisions of this article shall be void."

In essence, any contract involving the government must be:



- Executed in the name of the **President** (for Union government contracts) or the **Governor** (for State government contracts).
- Signed by an authorized person who has been delegated the power to do so by the President or Governor.
- Compliant with the formalities outlined under Article 299 to ensure validity.

#### **Government's Capacity to Contract:**

- The government can enter into contracts with individuals, private corporations, foreign entities, and other governments. These contracts cover various matters such as **employment**, **public works**, **public procurement**, and **concessions**.
- Just like any other contracting party, the government is liable for fulfilling its contractual obligations, including making payments or performing services as stipulated in the agreement.

# 2. Government's Liability in Contracts:

- Liability for Breach: The government can be held liable for breach of contract, similar to private entities, if it fails to honor the terms of the agreement. However, it is essential to note that the sovereign immunity doctrine, discussed earlier, restricts the government's liability in certain situations, especially where the act in question involves sovereign functions or the exercise of governmental powers.
- Contractual Terms and Conditions: Government contracts often contain specific terms outlining the manner of performance, penalties for non-performance, and dispute resolution mechanisms, including arbitration clauses.
- **Judicial Review of Government Contracts**: In cases where the government has entered into contracts, the judiciary has the power to review the terms of the contract, ensuring they are consistent with constitutional principles, public policy, and the doctrine of fairness. Courts have emphasized that the government should act **reasonably**, **fairly**, and **without arbitrariness** in its dealings.

#### 3. Constitutional Restrictions on Government Contracts

While the government has the right to enter into contracts, certain constitutional restrictions apply to ensure that the contracts are in line with public policy and do not infringe on the **fundamental rights** or the **doctrine of public accountability**. These restrictions aim to preserve the democratic structure and ensure that the government does not misuse its power.

## **Constitutional Provisions Restricting Government Contracts:**

# 1. Article 14 - Right to Equality:

 Equality before the law: The right to equality under Article 14 of the Indian Constitution ensures that the government does not discriminate in its contractual dealings.
 The government must follow fair, transparent, and rational procedures in awarding contracts. o Contracts awarded to individuals or companies must be based on non-arbitrary criteria. If the government enters into a contract that is biased, discriminatory, or unfairly prejudices certain parties, it can be challenged under **Article 14**.

#### 2. Article 299(2) - Violation of Procedural Requirements:

o Contracts made by the government without complying with the formal requirements set forth in **Article 299** are **void**. If the contract is not executed in the manner prescribed by this article (i.e., it is not expressed in the name of the President or Governor, or if the person executing the contract has not been authorized), it cannot be enforced by law.

## 3. Public Accountability and Transparency:

o Government contracts must adhere to the principles of **public accountability** and **transparency**. For instance, the government is required to follow **public procurement procedures** that ensure equal opportunity, prevent corruption, and promote efficiency. This includes adherence to competitive bidding processes for large contracts, as set out in various government procurement laws and regulations.

#### 4. Doctrine of Sovereign Immunity:

- While the government can be held liable for contracts, the doctrine of sovereign immunity restricts the government's liability for certain acts that are inherently sovereign in nature. These acts may include decisions relating to foreign policy, military affairs, taxation, or constitutional amendments, which are not subject to judicial review or contractual obligations.
- The immunity principle protects the government from being sued for actions taken in the exercise of its sovereign powers.

#### 5. Article 282 - Discretion in Financial Matters:

- Article 282 allows the government to spend money out of the Consolidated Fund of India or the Consolidated Fund of the State for purposes that are not explicitly mentioned in the Constitution. However, these expenditures must align with the principle of public welfare and cannot be used for purposes that violate the rights of individuals or public interests.
- This article limits the government's power to contract for matters that could improperly divert public funds or infringe upon public policy considerations.

#### 6. Environmental and Public Policy Restrictions:

- o The **Indian Constitution** also places restrictions on government contracts in relation to environmental sustainability and public policy. Contracts that violate the **Fundamental Duties** (under **Article 51A**) or that are against the public interest, such as those that cause environmental harm or endanger public health, may be deemed invalid or subject to judicial scrutiny.
- **4. Judicial Interpretation and Government Contracts:** Courts have developed key principles related to government contracts in India, ensuring fairness, transparency, and public welfare:
  - **Public Policy Doctrine**: The judiciary often relies on the principle of public policy to evaluate the validity of government contracts. Contracts that contravene public policy or the Constitution are likely to be declared void.
  - **Judicial Review**: The judiciary has actively engaged in judicial review of government contracts, especially in cases where there is an **abuse of discretion** or **corruption**. Courts have struck down government contracts that were awarded in a **non-transparent** or **arbitrary** manner.

• **Doctrine of Unconstitutional Contracts**: The courts may also declare a government contract unconstitutional if it violates fundamental rights or the public interest.

Conclusion: The government's liability for contracts in India is regulated by Article 299 of the Indian Constitution, which sets out the formal requirements for executing contracts involving the Union or State governments. However, several constitutional restrictions limit the government's contractual powers to ensure fairness, accountability, and compliance with public policy. While the government has the capacity to enter into contracts and be held liable for breaches, the sovereign immunity doctrine, constitutional safeguards, and public policy considerations restrict the scope of such liability, ensuring that the government acts in the public interest and upholds the rule of law. These constitutional restrictions ensure that government contracts align with constitutional values, promote justice, and prevent any misuse of power.

8. Explain the reasons for the growth and classification of delegated legislation.

Or

What is delegated legislation? What are the reasons for the growth of delegated legislation?

**Delegated legislation** refers to laws made by an authority or body other than the legislature, under powers conferred upon it by the legislature through an **enabling act** or **parent law**. It is a significant aspect of modern governance, enabling laws and regulations to be made in a detailed, flexible, and efficient manner. Delegated legislation, also known as **subordinate legislation**, plays a crucial role in the functioning of the administrative system.

## Reasons for the Growth of Delegated Legislation:

# 1. Increased Complexity of Government Functions:

Modern governments deal with a wide range of complex issues such as economic policies, trade regulations, environmental protection, public health, and social welfare. These issues require highly detailed and technical regulations, which cannot always be anticipated or exhaustively addressed by the legislature.

#### 2. Need for Specialization and Expertise:

o Some legislative matters require specialized knowledge and expertise, especially in technical areas such as public health, environmental law, finance, or science and technology. Delegating the power to make laws in these areas to specialized bodies allows them to act with greater precision and effectiveness.

## 3. Flexibility and Timeliness:

 Legislative processes in parliaments or assemblies are often time-consuming and rigid, requiring significant deliberation and debate. Delegated legislation provides a more efficient and flexible means of addressing matters that need quick responses or frequent changes.

# 4. Volume of Laws and Regulation:

o The sheer volume of laws that need to be created to regulate various aspects of society cannot be effectively handled by legislatures alone. The legislature cannot be expected to pass detailed regulations for every aspect of modern governance. Delegated legislation

allows these rules and regulations to be created and enforced by **administrative agencies**, saving time for the legislature to focus on **broader policy** matters.

#### 5. Delegation of Power for Effective Administration:

o The legislature often lacks the administrative resources to oversee the day-to-day implementation of laws. Delegating law-making power to executive bodies enables these bodies to act efficiently in implementing policies and laws. This helps in **streamlining administration** and managing public affairs.

# 6. Political and Legislative Considerations:

Legislators may choose to delegate certain powers to avoid contentious or politically sensitive issues. By delegating the authority to make detailed laws to administrative bodies, they can avoid blame for unpopular decisions and allow executive agencies to deal with specific issues.

# 7. Volume of Legislative Business:

 Legislative bodies often face a backlog of issues that they cannot address comprehensively. By delegating the power to make laws on non-controversial or technical matters, the legislature can focus on more pressing or broad policy matters, thus increasing efficiency.

## 1. Classification Based on Legislative Control:

# 1. Subordinate Legislation (Affirmative Resolution):

o This type of delegated legislation requires the approval of the legislature before it can come into effect. The **parent statute** will specify the **procedure for approval** and **scrutiny** by the legislature.

## 2. Subordinate Legislation (Negative Resolution):

o In this case, the delegated legislation comes into force automatically unless the legislature passes a resolution disapproving it within a specific time frame. The legislation is presumed valid unless explicitly rejected by the legislature.

#### 3. No Parliamentary Control:

o In certain cases, delegated legislation may come into force without requiring any prior approval or disapproval from the legislature. It is left to the discretion of the executive body to make the necessary rules and regulations.

## 2. Classification Based on the Method of Delegation:

#### 1. Delegation of Powers to Make Rules:

o The legislature delegates to an administrative body the authority to make detailed rules or regulations necessary to enforce the law.

#### 2. Delegation of Powers to Issue Orders:

• The executive may be empowered to issue specific orders or directions under the enabling statute to enforce laws.

## 3. Delegation to Issue Licenses or Permits:

o In some cases, laws delegate the power to issue licenses or permits to administrative authorities. These bodies may establish conditions, terms, and criteria for granting such licenses.

## 3. Classification Based on Purpose of Delegation:

#### 1. Regulatory or Administrative Delegation:

o This is the most common type, where delegated legislation is used to regulate and control day-to-day affairs of governance, such as setting technical standards, administrative procedures, or specific restrictions.

# 2. Discretionary Delegation:

 Here, the executive is given the discretion to create rules in certain matters, depending on evolving situations or changing circumstances.

#### 3. Legislative Delegation for Penalties:

 The legislature may delegate powers to administrative agencies to prescribe penalties for violating certain laws. This is done to enforce regulatory frameworks.

Conclusion: Delegated legislation has grown significantly due to the increasing complexity of modern governance, the need for specialized knowledge, the volume of legislative work, and the demands of timeliness and flexibility. It allows the government to effectively regulate specific issues, implement detailed laws, and address matters that require continuous adaptation. The classification of delegated legislation into types based on legislative control, method of delegation, and purpose of delegation helps in understanding the various frameworks and limitations under which delegated powers are exercised. While it enhances efficiency, care must be taken to ensure that it does not encroach on the legislature's role or infringe upon fundamental rights, public policy, or constitutional principles.



# 9. Enumerate the salient features of principles of natural Justice.

The **principles of natural justice** are fundamental rules of fair play that ensure fairness, transparency, and impartiality in decision-making processes. These principles are rooted in the concept of **equity**, **good conscience**, and **justice** and are designed to prevent arbitrary decision-making by the **government** or any **public authority**. In India, these principles are often invoked to ensure that individuals are treated fairly by administrative authorities and the judiciary.

Although there is no exhaustive list of natural justice principles, the **Indian judiciary** has emphasized certain essential features and requirements of natural justice in various rulings.

#### 1. Audi Alteram Partem (Right to be Heard)

• **Meaning**: The Latin phrase "**Audi Alteram Partem**" translates to "**hear the other side**", which means that no one should be condemned unheard. It is the core principle of natural justice, ensuring that any person who is affected by a decision has the right to present their case, arguments, or evidence before an unbiased decision-maker.

#### • Application:

- o An individual or party against whom action is contemplated must be informed of the allegations or charges against them.
- o They must be given a reasonable opportunity to be heard, which includes the right to:
  - Cross-examine witnesses.
  - Present **evidence** in their defense.
  - **Challenge** the evidence presented by the opposing side.

#### • Relevant Case:

Maneka Gandhi v. Union of India (1978): The Supreme Court of India emphasized that a person should be given an opportunity to defend themselves before any adverse action is taken against them.

## 2. Nemo Judex in Causa Sua (Rule Against Bias)

• Meaning: "Nemo Judex in Causa Sua" translates to "no one should be a judge in their own cause", meaning that a decision-maker must be impartial and not have any personal interest in the case. This principle ensures that the authority making the decision is neutral and not influenced by any personal bias or vested interest.

# Types of Bias:

- 1. **Actual Bias**: When the decision-maker has a direct personal interest in the matter.
- 2. **Apparent Bias**: When a reasonable person could perceive that the decision-maker might be biased due to personal relationships, interests, or prior involvement.

## • Application:

- o A judge or an administrative authority must avoid any situation where there might be a conflict of interest.
- o If there is a possibility of bias, the decision must be declared void or the authority recused from the matter.

#### Relevant Case:

o **R v. Sussex Justices (1924)**: The court held that the appearance of bias, even if there is no actual bias, is enough to vitiate a decision.

#### 3. Speaking Orders (Reasoned Decisions)

• **Meaning**: A decision must be accompanied by a **reasoned order** explaining the rationale behind the decision. The purpose is to ensure that the decision is not arbitrary and that the affected party understands the grounds for the decision, which promotes transparency and accountability.

#### • Application:

- Judicial and quasi-judicial authorities are required to give reasons for their decisions. This allows for judicial review and helps the parties involved understand the legal basis for the decision.
- o In cases of **administrative decisions**, the authority must not only pass an order but also give reasons for it, especially when the decision is adverse to an individual or party.

#### 4. Right to a Fair Hearing



- **Meaning**: The principle of a fair hearing ensures that the proceedings leading to a decision are conducted in a manner that is impartial, transparent, and equitable. This involves allowing both sides (prosecution and defense) to present their case.
- Application:
  - o The decision-making body must not be biased and must allow both parties to be heard.
  - The procedure must ensure that no person is denied the opportunity to be heard, regardless of their position or status.

## 5. Right to Know the Evidence Against You

- **Meaning**: The accused or the party against whom action is being taken has the right to know the evidence that is being used against them, which allows them to adequately defend themselves.
- Application:
  - o All parties must be given full access to the evidence and documents upon which the decision-maker will base their decision.
  - o They must have an opportunity to challenge this evidence.

#### 6. The Duty to Act in Good Faith

- **Meaning**: The principle of acting in good faith ensures that decision-makers act with **honesty**, **integrity**, and **sincerity**, without ulterior motives or prejudices.
- Application:
  - o Decision-makers should not only be impartial but should also approach the matter with a fair and honest intent to determine the truth or justice of the issue.
  - Any decision made with improper intentions or to achieve a result contrary to the principles of justice is invalid.

Conclusion: The principles of natural justice form the cornerstone of fairness in administrative and judicial decision-making. These principles ensure that individuals are not subjected to arbitrary or biased decisions and that their rights are protected by ensuring a fair, transparent, and just process. Audi Alteram Partem, Nemo Judex in Causa Sua, Reasoned Decisions, Right to Fair Hearing, Right to Know Evidence, Consistency, and Good Faith are the key features that provide a balanced approach to justice, ensuring that decisions are made in an equitable and just manner.

10.Discuss the principle "Audi Alteram partem" in the light of decided cases.

Or

Explain the doctrine of audi alteram partem with the help of decided cases.

The Latin maxim "Audi Alteram Partem" translates to "hear the other side" or "no one should be condemned unheard." This principle forms a cornerstone of natural justice and ensures that any decision affecting an individual's rights, interests, or obligations must be made only after giving that person a fair and adequate opportunity to be heard. The principle is based on the idea that justice is not only done but seen to be done, promoting fairness, transparency, and accountability in decision-making.

Features of "Audi Alteram Partem"

- 1. **Right to be Informed**: The person must be informed of the allegations or charges against them.
- 2. **Right to Represent**: The person must have an opportunity to present their side of the case, including presenting **evidence**, **documents**, and **witnesses**.
- 3. **Right to Cross-Examine**: In some cases, the right to cross-examine opposing witnesses may also be granted.
- 4. **Right to Reply**: The individual must have the opportunity to respond to any evidence or arguments presented by the opposing side.

## **Application and Decided Cases**

#### 1. Maneka Gandhi v. Union of India (1978)

In this landmark case, the **Supreme Court of India** significantly expanded the interpretation of **Article 21** of the **Constitution of India** (Right to Life and Personal Liberty), emphasizing that the **principle of** "**Audi Alteram Partem"** forms an essential part of **fair procedures**.

- Facts: Maneka Gandhi's passport was impounded by the government under the **Passports Act**, 1967 without providing her any prior notice or opportunity to be heard.
- **Decision**: The Court held that any action affecting a person's **fundamental rights** must be consistent with **natural justice**. The Court emphasized that "audi alteram partem" requires that a person be given a reasonable opportunity to be heard before any action that affects their rights is taken.
- Importance: This case established that audi alteram partem is a part of the due process required under Article 21 and that reasonable opportunity to be heard is an essential component of fair treatment.

## 2. Union of India v. Tulsiram Patel (1985)

This case dealt with the principle of **natural justice** and the right to be heard before adverse action is taken.

- Facts: The case concerned the dismissal of a government employee under the Central Civil Services (Classification, Control, and Appeal) Rules, 1965 without giving him an opportunity to present his case.
- **Decision**: The Supreme Court held that while the right to a fair hearing is essential, there are exceptions where such a hearing may not be required, for instance, in cases of **emergency** or where the government action involves **public interest**. However, if the dismissal or action is adverse, a person must be heard.
- Importance: The case highlighted that the principle of "Audi Alteram Partem" is not absolute and that, in certain situations, a hearing may be dispensed with, but the procedure should be fair.

#### 3. K.K. Verma v. Union of India (1954)

• Facts: In this case, the government dismissed an employee without providing an opportunity to be heard, citing national security concerns.

- **Decision**: The Supreme Court held that the dismissal violated the principles of natural justice. The Court ruled that, except in cases where an emergency situation justifies non-compliance with these principles, "**Audi Alteram Partem**" mandates a hearing before any action affecting a person's rights is taken.
- **Importance**: The ruling reinforced the necessity of a hearing before any action that could affect a person's rights unless special circumstances exist.

## 4. A.K. Kraipak v. Union of India (1969)

This case is a significant judgment regarding the scope of natural justice in **administrative decisions**.

- **Facts**: The case involved the appointment of a person to a government post without following the principles of natural justice.
- **Decision**: The Court ruled that **natural justice** applies to quasi-judicial and **administrative functions** when they involve the **rights** of an individual. The Court held that in decisions made by **administrative authorities**, if the outcome affects an individual's interests, they must be afforded an opportunity to be heard.
- Importance: The decision expanded the applicability of audi alteram partem to administrative actions, and it was determined that decisions made by administrative bodies can be subject to judicial review for violation of natural justice.

Conclusion: The principle of "Audi Alteram Partem" is integral to the functioning of both judicial and administrative systems. It ensures that fairness and justice are upheld in every decision, allowing individuals to present their case and defend their rights before any decision affecting them is made. The Indian judiciary, through various decided cases, has consistently affirmed that the right to be heard is essential to maintain procedural fairness and to safeguard individuals' fundamental rights. However, exceptions exist in cases where public interest or emergency situations demand immediate action.

11. Highlight the role of Administrative Tribunals as adjudicating authorities and comment on powers of the High Court in relation to the Tribunals.

Administrative Tribunals are quasi-judicial bodies established to resolve disputes and adjudicate matters related to administrative actions and the relationship between citizens and public authorities. These tribunals were created to ensure efficiency, speed, and specialized handling of cases that involve administrative decisions, particularly those relating to government services, service laws, and public service commissions.

In India, the establishment and functioning of these tribunals are based on the **Administrative Tribunals Act, 1985**, which empowers tribunals to hear and adjudicate disputes regarding matters such as **service conditions**, **disciplinary actions**, and other **administrative decisions**.

Role of Administrative Tribunals as Adjudicating Authorities

1. Specialized Forums:

- Administrative tribunals provide a specialized forum for the adjudication of service disputes and administrative matters. They are designed to focus on administrative and service-related issues, unlike ordinary courts, which deal with a broader range of matters.
- o They are especially useful in **employment disputes** between government employees and the state, such as matters concerning **promotion**, **disciplinary actions**, **retirement benefits**, and **transfer orders**.

#### 2. Expeditious Justice:

- o The primary role of administrative tribunals is to provide **expeditious resolution** of disputes. Due to their specialized nature, these tribunals are expected to dispose of cases more quickly than regular courts, helping reduce the burden on the judicial system.
- o Their **informal** nature and **flexible procedures** make them efficient for handling large volumes of cases related to government services and administrative actions.

#### 3. Judicial Review:

 Although tribunals have the authority to adjudicate cases independently, their decisions are subject to judicial review by higher courts (especially the High Court and the Supreme Court). This ensures a system of checks and balances.

#### 4. Tribunal Structure:

Tribunals generally have judges who are often experienced in administrative law and experts in service matters. They have exclusive jurisdiction in matters related to service disputes under the Central Government, state governments, and public sector enterprises.

#### 5. Appellate Jurisdiction:

o Certain tribunals, such as the **Central Administrative Tribunal (CAT)**, have appellate jurisdiction, meaning that they can hear appeals on decisions made by administrative authorities and departments. This empowers them to provide an effective resolution at the first instance, without the need for judicial intervention.

## Powers of the High Court in Relation to Administrative Tribunals

While administrative tribunals have quasi-judicial powers, **High Courts** retain significant authority over their functioning and decisions. The relationship between **administrative tribunals** and **High Courts** is characterized by a **system of checks and balances** to ensure fairness, justice, and constitutional compliance.

#### 1. Judicial Review of Tribunal Decisions (Article 226 and 227 of the Constitution)

- Article 226: The High Court has the power to issue writs, orders, or directions to any person
  or authority, including administrative tribunals, in cases where there is an infringement of
  fundamental rights or legal rights. This provides a judicial check on the functioning of tribunals
  and their orders.
  - Scope of Judicial Review: The High Court can review decisions of administrative tribunals if they have acted illegally, irrationally, or without jurisdiction. If a tribunal's decision is in violation of the Constitution, laws, or principles of natural justice, the High Court has the authority to set aside or modify such decisions.
  - Key Case: In L. Chandra Kumar v. Union of India (1997), the Supreme Court held that the High Courts have the power to review the decisions of tribunals under Article 226,

emphasizing that judicial review is an essential part of the **basic structure** of the **Constitution**.

Article 227: The High Court also has the power of superintendence over all tribunals and courts
within its jurisdiction, ensuring that they function within their jurisdiction and according to the
law. This power allows the High Court to correct errors of jurisdiction or misapplication of
the law.

## 2. Limitations on the Power of High Courts

- Tribunal's Exclusive Jurisdiction: Some tribunals, like the Central Administrative Tribunal (CAT), are given exclusive jurisdiction over certain matters under specific statutes. In these cases, the High Court cannot entertain matters related to those specific issues.
- Appeals: For some tribunals, there is a limit to judicial intervention by the High Courts in specific cases. For example, in service-related matters under the Administrative Tribunals Act, 1985, appeals against the decisions of the Central Administrative Tribunal (CAT) lie directly to the Supreme Court under Article 136 of the Constitution. However, the High Court can still exercise its powers under Article 226 if the tribunal's decision is arbitrary, illegal, or against the principles of natural justice.

## 3. Oversight and Supervision of Tribunal Functioning

• The **High Court** can exercise a supervisory role to ensure that administrative tribunals function **within their limits**, respect **constitutional norms**, and adhere to **due process**. If a tribunal exceeds its jurisdiction, acts beyond its powers, or violates **natural justice**, the High Court can intervene.

#### 4. Procedural Issues

• **High Courts** also have the authority to examine procedural irregularities in the functioning of administrative tribunals. If a tribunal violates basic procedural fairness, such as denying a party an opportunity to be heard, the High Court can rectify the situation.

Conclusion: Administrative Tribunals play a crucial role in providing specialized adjudication in administrative disputes, offering an efficient, informal, and expert forum for resolving service-related issues. These tribunals have powers similar to those of regular courts but are subject to oversight and review by High Courts. While administrative tribunals have been created to expedite the resolution of disputes, High Courts maintain their supervisory and judicial review powers to ensure that tribunals remain within their jurisdiction and adhere to principles of justice. This relationship between tribunals and High Courts creates a balance between efficiency and accountability, ensuring that administrative decisions are just, transparent, and fair.



The *real* measure of your *wealth* is how much you'd be *worth* if you lost all your *money*.





12 Explain the control of public corporations with specific reference to "Lokpal" and "Lok Ayukta" of states.

Public corporations in India, including government-owned enterprises, play a significant role in the country's economy and governance. These corporations, although established to serve public interests, often face issues such as corruption, mismanagement, and lack of accountability. To address such issues and ensure that these corporations function in a transparent and accountable manner, various mechanisms of **public oversight** and **control** have been established.

Among these mechanisms, the **Lokpal** (at the central level) and **Lok Ayukta** (at the state level) are pivotal institutions created to **prevent corruption** and **ensure accountability** in public bodies, including public corporations. These institutions are crucial for the effective functioning of governance and hold public officials, including those in public corporations, accountable for their actions.

# 1. The Lokpal: Role and Functions

## **Constitutional Basis and Legal Framework**

• The **Lokpal** is an anti-corruption authority established at the **central level** in India. Its creation was mandated by the **Lokpal and Lokayuktas Act, 2013**. The **Lokpal** is tasked with investigating allegations of corruption against public officials, including those working in public corporations, central government ministries, and various public enterprises.

## **Functions of the Lokpal**

#### 1. Investigating Corruption:

The **Lokpal** has the power to investigate complaints of **corruption** against **public officials**, including employees of **public sector undertakings** (PSUs) and **government corporations**. This includes examining cases related to bribery, embezzlement, favoritism, and abuse of power.

#### 2. Taking Action Against Corrupt Officials:

o If the **Lokpal** finds evidence of corruption or misconduct, it can refer the matter to the **Central Bureau of Investigation (CBI)** or other investigating agencies for further inquiry and prosecution.

# 3. Advisory Role:

- The **Lokpal** advises the government on improving transparency and accountability in public institutions, including public corporations.
- 4. Ensuring Accountability:

o The **Lokpal** has the authority to monitor the functioning of public corporations, ensuring that their operations align with the law and that public funds are used efficiently.

## 5. Independent Investigation:

The Lokpal has been given the autonomy to investigate matters without interference from the executive. This ensures that investigations against corruption are conducted fairly and transparently, even if the officials involved are high-ranking members of the government or public corporations.

## **Key Features of the Lokpal**

- **Composition**: The **Lokpal** is headed by a **Chairperson** and comprises members who are experienced in fields such as law, administration, and finance. The Chairperson and members are appointed by a **selection committee**, which includes the Prime Minister, the Leader of the Opposition, and the Chief Justice of India.
- Jurisdiction: The Lokpal has jurisdiction over the Prime Minister, Ministers, and officials of central government ministries, including public corporations and public sector enterprises.

## 2. The Lok Ayukta: Role and Functions at the State Level

## **Constitutional Basis and Legal Framework**

- The **Lok Ayukta** is a similar institution at the **state level** and has a similar mandate to that of the **Lokpal**, though it operates in each individual state as per the laws enacted by the respective state legislature.
- The Lok Ayukta aims to address corruption at the state level and is governed by the Lokayukta and Uplokayukta Act, 1979 in most states, though the exact framework and functions may differ slightly from state to state.

#### Functions of the Lok Ayukta

## 1. Investigating Allegations of Corruption:

The Lok Ayukta has the authority to investigate complaints of corruption or misuse of power by state government employees, including those working in state-owned enterprises or public corporations.

#### 2. Handling Complaints Against Public Corporations:

 Similar to the Lokpal, the Lok Ayukta receives and investigates complaints related to mismanagement, bribery, or nepotism in state-owned corporations, public undertakings, and local bodies.

#### 3. Recommending Action:

O Upon finding evidence of wrongdoing, the **Lok Ayukta** can recommend disciplinary action or refer the matter for investigation by appropriate agencies. This ensures that there is follow-up action to maintain the integrity of public corporations.

#### 4. Ensuring Good Governance:

The Lok Ayukta acts as a watchdog over the functioning of the state government and its instrumentalities, including public corporations. It works to ensure that public sector enterprises function transparently and in the best interest of the public.

#### 5. Advisory Role:

o The **Lok Ayukta** also advises the state government on improving administrative practices, enhancing transparency, and establishing better mechanisms of public accountability.

## Key Features of the Lok Ayukta

- Composition: The Lok Ayukta is generally composed of a Chairperson, often a retired judge or someone of equivalent stature, and other members with expertise in various fields such as administration, law, and public policy.
- Jurisdiction: It has jurisdiction over state government ministers, officials, and public sector enterprises at the state level. In some states, the jurisdiction of the Lok Ayukta may extend to local self-government institutions as well.

#### **Autonomy in Functioning**

• The **Lokpal** and **Lok Ayukta** operate **independently** from the executive branch of government. This autonomy ensures that investigations and decisions made by these bodies are free from political interference, which is crucial for ensuring that justice is delivered impartially.

Conclusion: The Lokpal and Lok Ayukta serve as powerful tools for ensuring transparency and accountability in the functioning of public corporations in India. By having the authority to investigate allegations of corruption, recommend action, and provide oversight, they play a critical role in curbing the misuse of power and protecting public resources. While the Lokpal functions at the national level, the Lok Ayukta is critical at the state level, providing a complementary mechanism to uphold the rule of law and ensure good governance in public corporations. Together, these bodies contribute significantly to the fight against corruption and the promotion of ethical governance in India.



#### **PART-C**

Note: There is no standard solution for any type of problem in Part C, as law students we have different perspectives and interpretation so we need to focus on the Draft, Section, Articles to support your discussion.

Anyways we will upload sample solutions for these problems on our website for your reference

Please Visit Mycets.com

Air India regulations conferred power on its Managing Director to extend the tenure of an air hostess beyond 35 years at his option. The regulations have not specified the standards as to the exercise of the discretionary powers. Are the regulations valid?

X' a citizen files a writ for enforcement of law designed to eradicate Social evil. State contents that 'X' has no 'Locus Standi'. Decide.

Rajesh's wife lost her life because of the negligence of the employees of the state public works department. Rajesh's plea to seek justice outside the court fell on deaf ears Advice Rajesh.

An excise authority gives a contract to a non-participant in an auction conducted by it by denying the contract to the highest hidden at the auction. The excise authority contends that it has the inherent power to do so. Examine the.

"A was an applicant for the post of professor of Law. He was also an ex-officio member of the selection committee. Finally he was selected. "B" who was another applicant for the same post was not selected. "B" wants to challenge the selection process. Advise him

A car was owned and maintained by the state government for the official use of the district collector. Due to rash and negligent driving of the car, a pedestrian was killed in the accident with the same car. Is the government liable to pay damages to the defendants? Discuss.

Municipal authorities in an urban area did not clear the garbage for more than one month causing thereby lot of nuisance and health related problems to the inhabitants. Explain the proper writ that could be issued by the high court to compel the authorities to do their duty.

The government has granted mining lease in favour of politically influential person on pick and choose basis. A public spirited citizen wants to file petition challenging the government action. Can be do so. What type of relief he can ask for?

An action was taken by college authorities against 'A', a student. He approached the court for redressal through a Writ. Discuss.

Ram was debarred after an enquiry from appearing for University exam, on the ground of 'Unfair means' ram was not given an opportunity to defend. Ram wants to challenge. Advise Ram.

A cab driver's license was revoked on the ground of alleged misconduct without giving reasonable opportunity to him to rebut the allegations made against him. Is there any violation of principles of nature justice in this case? Examine

X,Y, and Z are appointed as judges of High Court. An advocate files a petition before the High Court challenging their appointments. Discuss whether an advocate has locus standi to challenge the appointment of judges.

The relevant rule provided automatic termination of service on ground of absence of employee for a certain period. A remained absent for more than 2 years. He was terminated from the service without giving an opportunity of hearing before taking the action. A challenged the order. Discuss and decide.

A government teacher evaluated an answer sheet negligently as a result of which a candidate failed even though he had written the examination very well. Can such teacher or the government be made liable for such negligence? Give reasons for your answer.

The licence of a trader was cancelled by the Licensing authority. The trader applied for a copy of the order but it was not supplied to him. An appeal to the State Government was also rejected without communication and reason to him the trader intends to go to the Court. Will he succeed? Discussion.

The Central Government was empowered to make rules for detention of any person by an authority not below the rank of a District Magistrate. The order of detention was passed by Additional District Magistrate. Decide the validity.

Under the sales tax act, power is delegated to the Government to determine the rate of tax between the minimum and maximum prescribed in the act. A trader challenged it in the court on the ground of excessive delegation. Will he succeed? Examine.

A State Government, with a view to promote start up industries, declared sales tax holiday to the effect that the product of new industries will be exempted from the levy of sales tax. A company started the construction of an industry relying upon the statement. Later the state Government changed its policy and the entire product was subjected to tax. The company filed a petition in the court challenging the action of the Government. Decide.

The principal of a law college passed on order of expulsion from college against the boy students on the basis of a complaint from girl students. It was challenged on the ground that the statements of girl students were recorded behind the back of the boy students and no opportunity was afforded to the boy students to cross examine the girl students. Decide.

Some ornaments were stole from the house of Mr. X. They were recovered by the police in the course of investigation and they were kept in the custody of police under the order of the court. However, the ornaments were stolen from police custody before the disposal of the case. After the final disposal of the case, Mr. X applied for return of the ornaments or their equivalent value. Should the Government compensate Mr. X? Discuss.



